

# The Recorder

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## CASE LAW AND ATTORNEY GENERAL OPINION UPDATE TMCEC ACADEMIC YEAR 2011

**Ryan Kellus Turner**  
General Counsel and Director of Education  
TMCEC

**Katie Tefft**  
Program Attorney  
TMCEC

The following cases and opinions were issued between the dates of August 31, 2009 and October 1, 2010.

### **I. Constitutional Issues** **A. 1st Amendment**

#### **Does the City of San Marcos' junked vehicle ordinance violate freedom of expression?**

*Kleinman v. City of San Marcos*, 597 F.3d 323 (5th Cir. 2010)

No. Kleinman, operator of Planet K (a "funky establishment that sells novelty items and gifts"), turned a smashed car into a planter, positioned the car-planter in front of a store as an advertising device, and commissioned artists to paint the car-planter. The City of San Marcos cited the store for violating its junked vehicle ordinance. After 1st Amendment arguments were rejected in municipal court and the car was ordered to be removed, Kleinman and other plaintiffs (the car's artisans) sought an injunction against the City in state district court. On the City's motion, the case was removed to federal district court. The plaintiffs contended that the

car-planter was an expressive artwork and that interference with the display violated their rights under the 1st Amendment and the Visual Artists Rights Act (VARA). The appellate court determined that the application of the junked-car ordinance to the car-planter did not violate the 1st Amendment because the car-planter was a utilitarian device, an advertisement, and ultimately a "junked vehicle," and these qualities objectively dominated any expressive component of its exterior painting. Furthermore, the junked vehicle ordinance passed the intermediate scrutiny test as it was content-neutral and pertained to health and safety. The artists' VARA claims failed because the car-planters were promotional in nature and outside of the VARA's protection.

### **B. 2nd Amendment**

**Is the 2nd Amendment incorporated into the Due Process Clause or the Privileges or Immunities Clause of the 14th Amendment so as to be applicable to the states, thereby invalidating ordinances prohibiting possession of handguns in the home?**

*McDonald v. City of Chicago*, No. 08-1521 (6/28/10)

Yes. Justice Alito, in a 5-4 plurality decision of the U.S. Supreme Court, concluded that the Due Process Clause of the 14th Amendment incorporates the 2nd Amendment right recognized in *District of Columbia v. Heller*, 554 U.S. 570 (2008). Justice Thomas, writing a separate opinion, reached the incorporation issue on different grounds, using instead the Privileges or Immunities Clause of the 14th Amendment to reach the same result of incorporation. Although not directly dealt with in this

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## Texas Municipal Courts Education Center

1609 Shoal Creek Boulevard, Suite 302  
Austin, Texas 78701  
512.320.8274 or 800.252.3718  
Fax: 512.435.6118  
www.tmcec.com

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## AROUND THE STATE

### MUNICIPAL TRAFFIC SAFETY INITIATIVES AWARDS

TMCEC is again sponsoring the Municipal Traffic Safety Initiatives Awards. Please see pages 37 - 39 of this *Recorder* for additional information. The deadline is Friday, January 16, 2011. As many as six courts will be recognized, with expenses paid to attend, at the Traffic Safety Conference to be held May 22-24, 2011 in San Antonio at the Omni Colonnade Hotel.

### SAVE THE DATE!

The Annual Meeting of the Texas Municipal Courts Association has been scheduled for June 16-18, 2011 in Austin at the Omni Southpark. Watch the TMCA website for more details: [www.txmca.com](http://www.txmca.com).

### LRE CONFERENCE ON TRAFFIC SAFETY

In conjunction with the Law-Related Education Conference sponsored for educators by the State Bar of Texas, TMCEC will be hosting a one-day traffic safety conference for K-12 teachers. The TMCEC portion of the conference will be held in Austin at the Airport Hilton on February 3, 2011, followed by the LRE Conference on February 4-5, 2011. If you know an educator who would be interested in attending, please contact Lisa Robinson ([robinson@tmcec.com](mailto:robinson@tmcec.com)) for a registration brochure.

### WARRANT ROUND-UP

It's that time of year again – for planning for the annual statewide Great Texas Warrant Round-Up!

On page 29 of this *Recorder* is the 2011 Participation Form. If you would like to participate in the 2011 Great Texas Warrant Round-Up, please complete the form in its entirety and return it by fax to 512.974.4682 or by email to [roundup@ci.austin.tx.us](mailto:roundup@ci.austin.tx.us). Even if your entity participates every year, please complete and return a participation form. A PDF version of this form and a weekly list of participants are online at [www.cityofaustin.org/court](http://www.cityofaustin.org/court), select "Warrant Roundup 2011". If you want the name of your entity to be included on other entities' notices, please commit to participate no later than January 21, 2011. The Austin Municipal Court is again handling the registration of entities who are interested in participating in 2011.

For questions or additional information, please contact Don McKinley at 512.974.4820 ([don.mckinley@ci.austin.tx.us](mailto:don.mckinley@ci.austin.tx.us)) or Rebecca Stark at 512.974.4690 ([rebecca.stark@ci.austin.tx.us](mailto:rebecca.stark@ci.austin.tx.us)).



case, the opinion also re-affirmed that certain firearms restrictions mentioned in *Heller*, such as (1) prohibiting the possession of firearms by felons or mentally ill, (2) forbidding the carrying of firearms in sensitive places such as schools and government buildings, and (3) laws imposing conditions and qualifications on the commercial sale of arms are assumed permissible and not directly dealt with in this case.

Justice Stevens dissented on the basis that the 14th Amendment’s guarantee of substantive due process does not include a general right to keep and bear firearms for purposes of private self-defense.

Justice Breyer, joined by Justices Ginsburg and Sotomayor, dissented on the ground that there is no historical basis to conclude that the 14th Amendment incorporates a private right of self-defense against the States.

**Commentary:** The scope of the ordinance was indeed quite broad. The ordinance prohibited the registration of handguns (thus effectively banning handguns), required that guns be registered prior to their acquisition by Chicago residents (which is not always feasible), mandated that guns be re-registered annually (which also entails paying a fee), and prohibited any gun from being registered if its registration ever lapses.

### C. 4th Amendment 1. Government Issued Wireless Communication Devices

**Was the search of a police officer’s text messages sent over a government pager to private parties unreasonable and a violation of the officer’s 4th Amendment rights?**

No. Quon and others employed by the Ontario Police Department filed a 42 U.S.C. Section 1983 claim that the police department, city, chief of police, and an internal affairs officer violated their 4th Amendment rights in reviewing the content of private text messages sent from city issued text-message pagers. While the city did not have an official text-messaging privacy policy, it did have a general “Computer Usage, Internet and E-mail Policy.” The policy stated that the city reserved the right to monitor and log all network activity including e-mail and Internet use, with or without notice, and that users should have no expectation of privacy or confidentiality when using these resources. Employees were told verbally that the text-messaging pagers were considered e-mail and subject to the general policy. The district court entered judgment in favor of the defendants. On appeal, the Ninth Circuit Court of Appeals reversed in part, holding that city employees had a reasonable expectation of privacy for the text messages they sent on their city-issued pagers because there was no text message privacy policy in place. The court also observed that the City could have used less intrusive methods to determine whether employees’ had properly used the text messaging service.

In an 8-0 decision, written by Justice Kennedy, the U.S. Supreme Court held that the City of Ontario did not violate its employees’ 4th Amendment rights because the search of Quon’s text messages was reasonable. Even assuming that Quon had a reasonable expectation of privacy in his text messages, the city’s search of them was reasonable because it was motivated by a legitimate work-related purpose and was not excessive in scope. In reaching its conclusion, the Court rejected the Ninth Circuit’s

Justice Stevens concurred observing that the majority had not clearly addressed one of the aspects of *O’Connor v. Ortega*, 480 U.S. 709 (1987) for determining the parameters of a reasonable expectation of privacy for public employees. He reasoned that under any of the three approaches, Mr. Quon’s expectations were not violated. Justice Scalia concurred in part and concurred in the judgment. He disagreed that the Court tacitly reaffirmed the *O’Connor* framework for determining whether the 4th Amendment applies to public employees, arguing that it was unsupported and without basis.

**Commentary:** In an increasingly technological age, one of the challenges of all members of the judiciary is to understand technology as it relates to issues before the court. This case received a considerable amount of attention after oral arguments, perhaps undeservedly, because questions from members of the Court raised questions about their understanding of technology. Chief Justice Roberts, who rather than using a computer, reportedly writes his opinions in long hand using pen and paper asked, “What is the difference between the pager and the e-mail?” Justice Kennedy asked what would happen if a text message is sent to an officer at the same time he is sending one to someone else. “Does it say: ‘Your call is important to us, and we will get back to you.’?” Justice Scalia appeared unfamiliar with the role of a service provider in terms of text messaging (“You mean (the text) doesn’t go right to me?”). Then he asked whether they can be printed out in hard copy.

While Officer Quon, a SWAT team member, got in trouble because of his text messages to his mistress as well as his wife, wireless communication devices also put new age twists on

time old search and seizure issues for perpetrators. See, *Deaver v. State*, 314 S.W.3d 481 (Tex. App.—Fort Worth 2010) (Evidence was insufficient to establish that the peace officer searched the defendant's phone containing images of child pornography).

## 2. Sufficiency of Search Warrant Affidavit (Blood)

### Did the trial court err in suppressing evidence obtained via a blood warrant where the affidavit did not state the time and date the suspect was suspected of DWI?

*State v. Jordan*, 315 S.W.3d 660 (Tex. App.—Austin 2010)

No. The arresting officer's affidavit, describing the defendant's driving behavior and opining that the driver was intoxicated, was signed on June 6, 2008, at an unspecified time. The search warrant was signed and issued by the magistrate at 3:54 a.m., and the blood sample was drawn at 4:20 a.m. the same day. The court of appeals held that evidence from the blood test was properly suppressed under Article 18.01(c) of the Code of Criminal Procedure because the warrant affidavit did not state the time and date of the underlying events. Therefore, there were no facts from which the magistrate could reasonably infer that a sufficiently short period of time had passed and that alcohol would still be in the defendant's blood. The magistrate could not infer that the defendant had been stopped and arrested on June 6th merely because the warrant was being sought on June 6th. The court affirmed the judgment.

**Commentary:** This is an important case because the Austin Court of Appeals appears to take a diametrically opposite position to Houston's 14th Court of Appeals in *State v. Dugas*, 296 S.W.3d 112 (Tex. App.—Houston [14th Dist.]

2009, pet. ref'd). A matter of first impression, *State v. Dugas* was discussed during the 2010 TMCEC Regional Judges Program and detailed in the December 2009 issue of *The Recorder*. In *Dugas*, the search warrant affidavit stated as a fact that the traffic offense giving rise to the defendant's arrest took place on March 15, 2008. The search warrant was issued at 6:03 a.m. that day. The court of appeals concluded that because no more than six hours elapsed between the offense and the issuance of the warrant, it was not unreasonable for the magistrate to presume that there still would be some evidence of intoxication found in the defendant's blood when the warrant was signed.

Citing *Dugas*, the State, in *Jordan*, argued it was undisputed that both the offense and the issuance of the warrant occurred on the same day, June 6th. The Austin Court of Appeals disagreed. Although the affidavit expressly said that the officer believed the offense was committed on or about June 6th, the officer did not substantiate this belief with any factual basis. Consequentially, the Austin Court of Appeals decided that the affidavit did not give the magistrate a substantial basis for concluding that the defendant was stopped and arrested on June 6th.

## 3. Sufficiency of Search Warrant Affidavit (Home)

### Dumpster Diving and Confidential Informants: Did the magistrate who issued the search warrant for a residence have a substantial basis for concluding that probable cause existed?

*Flores v. State*, 2010 Tex. Crim. App. LEXIS 618 (Tex. Crim. App. 2010)

Yes. The magistrate could infer that the anonymous informant had familiarity with the defendant and his affairs. The informant's tip, along

with the evidence retrieved from the trash of the defendant's residence on two separate instances, was enough to determine probable cause existed. In a footnote, the Court remarked the defendant never contested that the State had a magistrate's warrant to support its search of the residence. Thus, the defendant had the burden of showing that the magistrate's warrant was invalid. *Russell v. State*, 717 S.W.2d 7, 9-10 (Tex. Crim. App. 1986).

In a lone dissent, Judge Meyers asserted that finding marijuana stems, seeds, and residue in the trash does not provide probable cause to search the adjacent house for drugs.

**Commentary:** TDCAA described this case as being a significant dumpster diving case that should be passed along immediately to officers doing narcotics investigations because it stands for the proposition that two dumpster dives and some supporting corroboration is enough to search a home.

### Were the search warrants' affidavits sufficient for the magistrate to find probable cause that evidence of obscenity would be located at the suspect's residence?

*Graves v. State*, 307 S.W.3d 483 (Tex. App.—Texarkana 2010)

Yes. A cup of liquid was thrown out of defendant's vehicle as it was being pulled over by the officer for an expired registration sticker. Defendant was arrested for furnishing minors with alcohol. In the trunk, the officer found several disturbing items including three fully loaded handguns, four digital cameras, a camcorder, two tripods, an electrical sex toy, and pornographic DVDs. Two search warrants were signed authorizing a search of the defendant's residence. The initial stop for the expired registration sticker was lawful, and the search of the

trunk was an authorized inventory search. While the affidavit may not have established probable cause to show that the residence contained child pornography, it did specifically state the residence contained pornography in violation of Section 43.23 of the Penal Code (Obscenity). The judgment was affirmed.

**Commentary:** Section 43.23 of the Penal Code, which has been the subject of criticism by a number of civil libertarians, provides that “a person commits an offense if, knowing its content and character, he: (1) promotes or possesses with intent to promote any obscene material or obscene device; or (2) produces, presents, or directs an obscene performance or participates in a portion thereof that is obscene or that contributes to its obscenity. A person who possesses six or more obscene devices or identical or similar obscene articles is presumed to possess them with intent to promote the same.”

As noted in footnote 6 of the *Graves* opinion, Section 43.23 “was held unconstitutional by *Reliable Consultants, Inc. v. Earle* a few days before the affidavit was signed. 517 F.3d 738 (5th Cir. 2008). However, as our sister court in *Villarreal v. State* stated, ‘Fifth Circuit precedent is not binding on Texas courts, and its constitutional pronouncements are highly persuasive at best.’ 267 S.W.3d 204, 208 (Tex. App.—Corpus Christi 2008, no pet.). ‘This Court thus remains duty-bound, for better or worse, to follow the rulings of the court of criminal appeals, which has held -- in contrast to the Fifth Circuit -- that section 43.23 does not violate the due process clause of the Fourteenth Amendment.’ *Id.* at 209. *Graves* neither raised any constitutional challenge to this statute, nor did he address the issue of whether the affidavit was sufficient to establish that evidence of a violation of this section would probably be

found at *Graves*’ residence.” *Graves* at 494. The Court of Criminal Appeals denied PDR in this case on August 25, 2010.

### **Did police officers unlawfully seize two safes that were not specifically mentioned in the search warrant affidavit for the defendant's home?**

*State v. Powell*, 306 S.W.3d 761 (Tex. Crim. App. 2010)

No. While the search warrant affidavit did not name those specific safes, it did instruct officers to “search for the property described in the affidavit, and to seize the same,” and a safe was mentioned in the affidavit (it just was not listed among the items to be seized). Additionally, the other named items to be searched for could reasonably have been inside the safes, making exclusion of any evidence obtained an improper remedy even if the defendant’s 4th Amendment rights were violated.

The police received information that the defendant was making forged checks in his home. The police obtained a warrant to search defendant's home and to seize, among other things, checks and materials to make forged checks. The search warrant affidavit indicated that forged checks were used to buy a safe. While executing the search warrant, the police found two safes. The police seized the safes and searched them, finding methamphetamine. Defendant was charged with possession with intent to deliver methamphetamine. The trial court and court of appeals both found that the seizure of the safes violated the defendant's 4th Amendment rights because they were not particularly described in the warrant.

The Court of Criminal Appeals held that the police could have seized the safes because they could have reasonably believed that one safe was property described in the

affidavit as purchased with a forged check. Also, the police would have searched the safes whether or not they took them to the police station. Accordingly, there was no causal connection between any unlawful seizure and the otherwise lawful search resulting in the discovery of the methamphetamine. The judgment of the court of appeals was reversed, and the case was remanded for further proceedings.

Concurring, Judge Womack, joined by Judge Johnson and Judge Cochran, would not reach the issue of the applicability of the exclusionary rule. Judge Price agreed with the lower court’s finding that the officers could have searched the safes while they were on the premises, but they could not remove the safes to a different location to conduct the search absent exigent circumstance.

Dissenting, Judge Price agreed with the court of appeals that the seizure of the safe in which the methamphetamine was discovered constituted an incremental intrusion upon a possessory interest for 4th Amendment purposes. Even though the officers could have searched the safes while they were on the premises on authority of the warrant, they could not remove the safes to a different location to conduct the search absent some exigent circumstance that would make searching on the premises impracticable or unless the warrant expressly authorized seizure of the safes.

### **4. Terry Pat-Down**

**Did the trial court properly grant a motion to suppress where the male officer, attempting to avoid a pat-down of a female suspect, ordered the suspect to shake out her bra so he could determine if she had a knife?**

*State v. Williams*, 312 S.W.3d 276

(Tex. App.—Houston [14th Dist.] 2010)

Yes. The court of appeals held that the evidence was properly suppressed on 4th Amendment grounds. Although the officer had information that the defendant might have a weapon, he testified that he did not conduct a pat-down search because the defendant was female. Reluctance to perform a pat-down on a female provided insufficient justification for broadening the scope of the search, especially when a female officer was immediately available to conduct the pat-down for weapons. The court was aware of no authority prohibiting a male officer from patting down a female suspect. If a pat-down had been conducted, and if a weapon or other contraband had been detected as a result, then either officer could have attempted to extract the item or could have conducted a more intrusive search.

There was no indication that the defendant had a hidden knife in her bra. The court also rejected the argument that the request was less intrusive than a pat-down search. There was no reason to believe that that a pat-down would have been dangerous or ineffective. The record reflected that the defendant did not voluntarily consent to the request. She physically and verbally indicated she did not want to comply, began crying, and said she did not want to pull out her bra. The trial court judgment was affirmed.

## 5. Warrantless Search

**Did the trial court err in suppressing illegal drugs discovered in an automobile where the defendant was arrested for public intoxication after exiting an automobile?**

*State v. Ogeda*, 315 S.W.3d 664 (Tex. App.—Dallas 2010)

Yes. The trial court judge erred by applying a subjective standard, rather than an objective standard. In applying the U.S. Supreme Court's recent holding in *Arizona v. Gant*, 07-542 (4/21/09), the court of appeals held that an officer could reasonably believe that evidence supporting a public intoxication arrest could have been found in the car so as to justify a warrantless search. In this case, when viewed objectively, (1) the officers at the scene were in an area known for drug use, and the officers knew that people in the parking lot often used drugs in their car; (2) the arresting officer warned the defendant in the past that if he found her under the influence in the parking lot again, he was going to arrest her; and (3) when the officer encountered the defendant, she appeared intoxicated and told her boyfriend to hurry and that cops were behind him just before he threw away a plastic bottle into the car. Thus, an officer could have reasonably believed, for 4th Amendment purposes, that evidence supporting a public intoxication arrest would be found in the car, and the trial court erred in granting the defendant's motion to suppress. The court of appeals reversed and remanded for further proceedings.

**Did the trial court err in suppressing evidence seized pursuant to arrest for violation of a bicycle helmet ordinance?**

*State v. Portillo*, 314 S.W.3d 210 (Tex. App.—El Paso 2010)

Yes. The court of appeals held, contrary to the determination of the trial court, the Dallas ordinance was a valid exercise of the City's police power, although reasonable minds could differ as to whether it had a substantial relationship to the protection, public health, safety, or general welfare of the public. The ordinance was neither preempted by the U.S. or Texas Constitution nor the general laws of Texas. None of

the statutes cited by the defendant limited, with unmistakable clarity, the authority of a home-rule municipality to exercise its powers by enacting a bicycle helmet ordinance. The ordinance did not violate equal protection principles. Although the defendant claimed it was not enforced equally, he did not argue that his arrest was motivated by improper considerations such as race, religion, or the interference of his exercise of a constitutional right. Because an officer observed the defendant riding a bicycle without a helmet, in violation of the Dallas bicycle helmet ordinance, he was permitted by Article 14.01(b) of the Code of Criminal Procedure to arrest the defendant for the ordinance violation and search him incident to arrest. Accordingly, the cocaine found in the search should not have been suppressed. The court of appeals reversed the trial court's order and remanded the case for further proceedings.

**Commentary:** Criminals on bikes beware! Ordinances provide law enforcement with a tremendous tool, not only for enforcing public safety and quality of life issues, but for discovering felonious contraband. With this said, a lot of this decision hinged on the fact that the City of Dallas is a home-rule municipality. General-law cities and their legal advisors are urged to keep this in mind.

**Did the trial court err in ruling that the peace officer who entered the defendant's home without a search warrant after observing drug paraphernalia acted under exigent circumstances?**

*Wisembaker v. State*, 311 S.W.3d 57 (Tex. App.—San Antonio 2010)

No. The court agreed with the trial court that, for 4th Amendment purposes, the warrantless entry of the house was justified by exigent

circumstances. The police received information from the defendant's neighbor that the defendant was smoking marijuana. A police officer corroborated the neighbor's information by seeing the defendant through a hole in a fence holding what looked like a marijuana pipe. This resulted in probable cause to believe that the defendant illegally possessed drug paraphernalia (per Section 481.125 of the Health and Safety Code). The officer walked around the block and approached the defendant's front door which had on it a sign that said "use other door." The officer then went to the back of the property where he saw the defendant through a glass door (the other door) smoking marijuana and smelled the odor of burning marijuana. Based on these observations, the officer had probable cause to believe people were in possession of marijuana, and that the evidence (*i.e.*, the marijuana) could be destroyed by the act of smoking. Therefore, law enforcement had probable cause to search and exigent circumstances existed at the time they entered the room and saw marijuana in plain view on a table. Defendant's motion to suppress was properly denied.

**Was the evidence sufficient to show that the scope of the defendant's consent to enter a premise extended to the officer's act of walking down the open hallway to knock on the bathroom door where a reported runaway was said to be taking a shower?**

*Valtierra v. State*, 310 S.W.3d 442 (Tex. Crim. App. 2010)

Yes. It was objectively reasonable for the officer to conclude that the defendant's general consent to come inside the apartment to find and talk to the runaway included consent to walk down the open hallway to knocking on the bathroom door. En route to knock on the bathroom door, one of the police officers encountered

additional persons attempting to hide what was subsequently discovered to be methamphetamine. The trial court upheld the officer's actions, but on the basis of a "protective sweep" or "exigent circumstances." The San Antonio Court of Appeals found that the officer did not have consent to walk down the hallway, nor were there exigent circumstances warranting a protective sweep. Because the record supports implied, if not explicit, consent to walk some 20 feet to the bathroom door, the Court of Criminal Appeals concluded that the officer's actions were reasonable and within the scope of the original consent to enter and investigate the runaway's whereabouts. The court of appeals' judgment was reversed and remanded for further proceedings.

**Did law enforcement search the defendant's residence, a motel room, in violation of the 4th Amendment and without an applicable exception in Texas law?**

*State v. Hoffman*, 293 S.W.3d 633 (Tex. App.—San Antonio 2009)

Yes. Law enforcement went to a motel where a man who was alleged to sell drugs was living with the defendant. Upon seeing law enforcement approach, the defendant ran into her room and flushed something in the toilet. A warrantless search of her room was performed. A bag of crack cocaine was removed from the toilet, and marijuana was discovered in the room. Defendant's motion to suppress evidence was granted, and the State sought review. In affirming, the court of appeals considered that the same facts that gave rise to probable cause could have also been relevant to an analysis of exigent circumstances. However, law enforcement simply did not have probable cause to search the defendant's room. The record reflected that entry was gained with intent to obtain information so that a

search warrant could be procured. In the absence of probable cause, there was no need to consider if exigent circumstances for a search existed.

## 6. Reasonable Suspicion

**Did an officer have reasonable suspicion to stop and detain the defendant's vehicle, which was spinning its tires so much that they smoked profusely and squealed loudly?**

*State v. Clark*, 315 S.W.3d 561 (Tex. App.—Eastland 2010)

Yes. The court of appeals held that a motion to suppress was improperly granted. Objectively, it was reasonable for an officer to stop the defendant because he appeared to be in violation of an Abilene city ordinance prohibiting the use of a motor vehicle to create a nuisance or disturbance. Even if the officer thought he was stopping the defendant for exhibition of vehicle speed or acceleration as prohibited by Section 545.420 of the Transportation Code (Racing on the Highway) and defendant was not in violation of that section because he was not racing anyone, there only had to be an objective basis for the stop. Any subjective intent on the part of the officer to stop the defendant for violation of a state statute that was no longer applicable was irrelevant. For purposes of the local ordinance, the evidence established that there was a very loud screeching of tires while the defendant was revving his engine so as to cause his tires, but not his vehicle, to move and that his vehicle continued creating a very loud noise after it started moving because the defendant was forcing the accelerator hard enough to continue to screech the tires. The evidence also established that all of this occurred at about 3:20 a.m. in an immediate area that included residential homes. The judgment of the trial court was reversed.

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**Does driving a clean car, not “fitting” the car, looking away from officers, and obeying traffic laws give rise to reasonable suspicion?**

*Gonzalez-Gilando v. State*, 306 S.W.3d 893 (Tex. App.—Amarillo 2010)

No. Law enforcement stopped the defendant because (1) the vehicle in which the occupants rode was clean or lacked road grime, (2) the young occupants did not “fit” the year and model of the vehicle, the latter being a ‘99 Lumina, (3) the troopers thought the vehicle’s occupants should have been in a sportier car, (4) both occupants simultaneously looked away from the officers as the vehicles met and passed, (5) the occupants turned their hats around so they faced forward after passing the troopers, (6) the car slowed and came to an almost complete stop at a blinking caution light adjacent to an intersection, and (7) the driver drove within the speed limit.

The troopers also checked a computer database to determine whether the vehicle in question was lawfully registered and covered by liability insurance for purposes of Section 601.051 of the Transportation Code (Requirement of Financial Responsibility). While it was discovered that the car was lawfully registered, the information regarding insurance was unavailable. Yet, somehow, the totality of the aforementioned circumstances, led two DPS troopers with the assistance of a sheriff’s deputy, to conclude that there was justification in stopping the car. A controlled substance was subsequently discovered. Defendant was arrested. At trial his motion to suppress was denied.

The court of appeals held that the trial court erred in denying the defendant’s motion to suppress. Without the drugs ultimately discovered in the car, the State had little or no evidence of

the defendant’s guilt. The court of appeals reversed and remanded.

**Commentary:** This is one of the most brazen examples of bad law enforcement I recall ever reading. Though there are always at least two sides to cases like this (the State did unsuccessfully attempt to procure review by the Court of Criminal Appeals), the facts reported really push the bounds of incredulity. I have heard quite a bit of buzz about this opinion. Some of it is not quite accurate. I maintain that contrary to rumors, this is not a case addressing the merits of the Texas Sure insurance verification program. Texas Sure is not even mentioned by name. While the use of databases come into play in this opinion, they are only of tangential importance (see, endnotes 2 and 3 of opinion).

## **7. Canine Sniff**

### **Was a drug dog’s sniffing outside a residence’s fence and garage door an illegal search?**

*Romo v. State*, 315 S.W.3d 565 (Tex. App.—Fort Worth 2010)

No. Defendant argued that an illegal search occurred when a drug dog sniffed his garage and backyard fence and the police officers peered into his backyard through an opening in the fence and saw what appeared to be marijuana. The court of appeals held that suppression of the drugs was not required on constitutional grounds or Article 38.23 of the Code of Criminal Procedure. The dog’s sniffs of the garage door and the backyard fence were not searches under the 4th Amendment or the Texas Constitution because he sniffed areas that were not protected from observation by passersby and because defendant had no reasonable expectation of privacy in the odor of marijuana coming from his backyard. The affidavit in support of the search warrant specifically set out that the dog alerted two

separate times to the backyard fence. Therefore, the affidavit contained sufficient information to support a determination of probable cause without considering an investigator’s statements about seeing the marijuana through the fence slats, or whether the tip provided by a confidential informant was stale because it was over a week old. The judgments of the trial court were affirmed.

**Commentary:** TDCAA commented that this case should be helpful to allow the “alerts” of narcotics detection dogs to be used as the basis for a warrant to search a residence as the alerts were sufficient—standing alone—to provide the probable cause for the search, although there was admittedly other evidence that was included in the search warrant affidavit.

### **Was the student’s expectation of privacy violated when she, along with her classmates, was asked to step into the hallway without her backpack and belongings while a canine conducted a sniff of the classroom and its contents?**

*In re D. H.*, 306 S.W.3d 955 (Tex. App.—Austin 2010)

No. Defendant, a juvenile, brought her backpack into a public high school, where she was required to temporarily surrender its possession and leave it in the classroom to be sniffed by a drug dog. The State had the burden to show that the seizure was reasonable as it was undisputed that the search of the juvenile’s backpack occurred without a search warrant.

Given the defendant’s reduced expectation of privacy, the low level of intrusion involved in the dog’s inspection of the airspace surrounding her backpack, the limited information gathered, the school’s interest in combating drug abuse, and the school’s tutelary and custodial

responsibilities for its students, the court of appeals affirmed the decision of the trial court that the detention of defendant's backpack was reasonable under the 4th Amendment. The defendant was not exposed to embarrassment or scrutiny in front of other students while the inspection was taking place. She was not required to open her bag in front of anyone until after the dog alerted, and then the contents of the bag were only seen by the assistant principal and the police officers.

**Did the trial court abuse its discretion when it granted the defendant's motion to suppress methamphetamine found by a canine search of the defendant's vehicle during a traffic stop?**

*State v. Wilson*, 295 S.W.3d 759 (Tex. App.—Eastland 2009)

No. A traffic stop must be temporary and last no longer than is necessary to effectuate the purpose of the stop. After the purpose has been accomplished, an officer may ask for consent to search a vehicle, but if refused, the officer may only further detain the vehicle or occupants if reasonable suspicion of criminal activity exists. Here, the officer only testified that the defendant exhibited nervousness and refused consent to have his vehicle searched; the officer did not testify as to any specific articulable facts providing reasonable suspicion to prolong the detention or justify the canine search. Nervous behavior, although one factor, is by itself not sufficient to provide reasonable suspicion.

**8. Community Caretaking**

**Was the defendant's stop and subsequent arrest justified under the community caretaking doctrine?**

*Scardino v. State*, 294 S.W.3d 401 (Tex. App.—Corpus Christi 2009)

No. Defendant argued that the State did not establish that reasonable suspicion existed to pull him over for Driving on an Unimproved Shoulder (Section 545.058(a) of the Transportation Code) or the community caretaking exception. The court of appeals agreed. On appeal, the State did not assert the reasons asserted before the trial court, but rather argued that the defendant's initial detention was justified under the totality of the circumstances. The record (including video "dash-cam" footage) neither reflected that the arresting officer testified that the defendant drove on the shoulder of the road, nor did the trial court find that the defendant drove on the shoulder. Similarly the record did not reflect that the trial court found a level of distress that would have led a reasonably prudent person to perceive that the defendant was distressed. In fact, the video evidence revealed that the arresting officer did not even ask the defendant about his health, but rather immediately began questioning the defendant about weaving within his lane and then proceeded to administer field sobriety tests. The judgment of the trial court was reversed.

**D. 5th Amendment  
1. Double Jeopardy**

**Did the defendant's plea to Failure to Yield the Right of Way preclude prosecution for Intoxication Assault?**

*Ex parte Watson*, 306 S.W.3d 259 (Tex. Crim. App. 2009)

No. Following a crash where the defendant struck a motorcyclist with his pickup truck, the defendant pled no contest to a misdemeanor charge of Failing to Yield the Right of Way (Section 545.151 of the Transportation Code) while attempting to turn left at an intersection. Later he was charged by indictment with the felony offense of

Intoxication Assault. The defendant made a double-jeopardy objection via a pretrial application for writ of habeas corpus, but the trial court denied relief, and the court of appeals affirmed the trial court's judgment. The Court of Criminal Appeals held the traffic offense was not a lesser-included offense. The conduct alleged in the intoxication-assault indictment was not sufficiently detailed or complete that it could reasonably be deduced that the petitioner failed to yield the right of way under circumstances that would make him liable specifically under Section 545.151. The indictment for the greater offense did not expressly allege all of the elements of the lesser offense, nor could the missing elements reasonably be inferred.

**2. Miranda Warnings**

**Does a suspect's silence during interrogation invoke his right to remain silent?**

*Berghuis v. Thompkins*, No. 08-1470 (6/1/10)

No. In a 5-4 decision, the U.S. Supreme Court held that a suspect's silence during interrogation does not invoke his right to remain silent under *Miranda v. Arizona*. The invocation of that right must be unambiguous, and silence is not enough to invoke it. The Court held that unless and until the suspect actually stated that he was relying on that right, his subsequent voluntary statements could be used in court and police could continue to interact with (or question) him. The mere act of remaining silent was, on its own, insufficient to imply the suspect has invoked his or her rights. Voluntarily and knowingly responding to police interrogation after remaining silent constitutes a waiver of the right to remain silent, provided that *Miranda* warnings were given and the suspect understood them.

In her first major dissenting opinion on the Court, Justice Sotomayor (joined by Justices Stevens, Ginsburg, and Breyer) wrote that the case represented a substantial rescission from the protection against compelled self-incrimination that *Miranda* has long provided during custodial interrogation. Suspects must now unambiguously invoke their right to remain silent, which, counter intuitively, requires them to speak. At the same time, suspects will be legally presumed to have waived their rights even if they have given no clear expression of their intent to do so.

**Were the *Miranda* warnings given sufficient so as to advise the defendant of his right to counsel?**

*Florida v. Powell*, No. 08-1175 (02/23/10)

Yes, in a 7-2 opinion, the U.S. Supreme Court held that criminal suspects have a right to have their lawyer present during police questioning, and the police are required to inform suspects of that right as part of the warnings required by *Miranda v. Arizona*, 384 U.S. 436 (1966). In this case, police officers told a suspect that he had “the right to talk to a lawyer before answering [any] questions” and “[y]ou have the right to use any of these rights at any time you want during this interview.” The Court held that even though this warning did not specifically mention the right to have a lawyer present during questioning (as opposed to the right to talk to the lawyer before questioning), the warning was constitutionally sufficient because it conveyed to the suspect that he had the right to have an attorney present. Justice Stevens, joined in part by Justice Breyer, stated the warnings are not clear enough to inform the suspect he has an ongoing right to counsel during the interrogation.

**Did the police violate an inmate’s right to counsel by questioning**

**him 30 months after the inmate initially invoked the right during an investigation about the same crime?**

*Maryland v. Shatzer*, No. 08-680 (02/24/10)

No. In a 9-0 opinion the U.S. Supreme Court reiterated that when the police make an arrest, the suspect must be advised of *Miranda* rights, which includes the right to a lawyer and the right to remain silent. Once the suspect requests a lawyer, the police may not question him again until he is given one, even if he later waives that right. In this case, however, the Court ruled that, if the suspect has been released from custody for at least 14 days since last invoking his right to a lawyer, the police may resume questioning him if he waives his right to a lawyer at that time. In the prison context, the police may resume questioning an inmate after he has been released into the general prison population for 14 days.

**Is a DWI defendant initially arrested for PI entitled to *Miranda* warnings at the time of that PI arrest?**

*Campbell v. State*, 2010 Tex. App. LEXIS 4596 (Tex. App.—Fort Worth June 17, 2010)

Yes. The court of appeals held that the record supported a finding of reasonable suspicion for an officer to approach the defendant's parked vehicle and investigate based on a dispatch about a possible drunk driver in a car that was followed by another officer. There was probable cause to make a warrantless arrest for Public Intoxication (Section 49.02 of the Penal Code) because the defendant was discovered sleeping in his vehicle, which was parked on a residential neighborhood street, and he smelled of alcohol, slurred his words, and upon awaking, reached for his keys, which were still in the ignition. There was also probable

cause to arrest defendant for DWI (Section 49.04 of the Penal Code) after conferring with an officer who observed defendant driving and after performing a field sobriety test. The defendant's initial statements to the officer were not custodial, but when the officer took the defendant's keys, handcuffed him, and placed him under arrest for PI, those acts triggered *Miranda* and Article 38.22, Section 3 of the Code of Criminal Procedure. However, the court held that there was no harm in admitting the defendant’s post-arrest statements and the trial court’s ruling was harmless error under Texas Rule of Appellate Procedure 44.2(a). The court affirmed the trial court's judgment.

**Were the defendant's 5th Amendment rights violated by an officer’s testimony that the defendant neither admitted nor denied the sexual offense allegations?**

*Steadman v. State*, 2010 Tex. App. LEXIS 4340 (Tex. App.—Eastland June 10, 2010)

No. Although Texas law is unsettled in that the Court of Criminal Appeals has not addressed the issue, federal law provides the answer. In contrast to a defendant’s pre-arrest/post-*Miranda* silence, a defendant's pre-arrest/pre-*Miranda* silence may be introduced.

**Commentary:** The court of appeals expressly states that it does not want its opinion to be read as addressing a defendant's post-arrest/pre-*Miranda* silence or silence during interrogation.

**As the defendant was unlawfully arrested without a warrant at the time of his interrogation, did the State carry its burden to prove the taint of the illegal arrest was attenuated?**

*Monge v. State*, 315 S.W.3d 35 (Tex. Crim. App. 2010)

Yes. Appellant contended that the *Brown* factors did not weigh in favor of finding that the taint of his illegal arrest was attenuated. The State conceded that the appellant's arrest was illegal, but contended that the factors postulated by the U.S. Supreme Court in *Brown v. Illinois*, 422 U.S. 590 (1975) weighed in favor of finding that the taint of the illegal arrest was attenuated and that a codefendant's confession was an intervening event. The factors in *Brown* include (1) whether *Miranda* warnings were given; (2) the temporal proximity of the arrest and the confession; (3) the presence of intervening circumstances; and (4) the purpose and flagrancy of the official misconduct. The Court concluded that three of the four *Brown* factors, except for the short period of time between appellant's illegal arrest and confession (approximately two hours), weighed in favor of the State. *Miranda* warnings were given. And even though law enforcement failed to obtain a warrant before the arrest, there was no flagrant or abusive conduct. Furthermore, the appellant's confrontation with his codefendant's untainted confession was an intervening circumstance that broke the causal connection between appellant's illegal arrest and his own confession. Weighing the factors together, the Court found that the confession was sufficiently attenuated from the taint of the illegal arrest. The judgment of the court of appeals was affirmed.

**Was the defendant's confession the product of an illegal two-step interrogation technique that undermined his right to remain silent and voluntarily waive such right?**

*Carter v. State*, 309 S.W.3d 31 (Tex. Crim. App. 2010)

No. The Court of Criminal Appeals adopted a subjective intent test with a highly deferential review for "question first, warn later" scenarios. The record, which included testimony from the arresting peace officer at the suppression hearing and a video recording of the interrogation, supported the trial judge's findings that the officer did not deliberately employ a two-step interrogation technique calculated to undermine the defendant's rights. The evidence showed that the colloquy between the officer and the defendant was conversational and that the defendant was calm and cooperative. The officer was not hostile, aggressive, or threatening. His behavior was not intended to create a coercive environment. The pre-*Miranda* questioning lasted approximately 10 seconds. Immediately afterward, the defendant made incriminating statements. The officer stopped the interview and read the defendant his *Miranda* warnings. After the defendant waived his rights, the officer did not repeat his pre-warning questions. The Court also found that the defendant's post-warning statements were voluntarily made. The Court reversed the decision of the court of appeals.

## **E. 6th Amendment**

### **1. Impartial Jury**

**Was the defendant's 6th Amendment right to be tried by an impartial jury drawn from sources reflecting a fair cross-section of the community violated?**

*Berghuis v. Smith*, No. 08-1402 (03/31/10)

No. Smith was accused of a murder occurring in a club where there were more than 36 African-American patrons. During jury selection only three of 60-100 potential jurors were African-American. Defendants have the right to a trial by a jury selected from a fair cross-section of the

community. However, in successfully asserting such a challenge, the defendant must demonstrate that a distinctive group was systematically denied fair and reasonable representation on the juries of the jurisdiction where he was tried. In this case, in which an African-American man was convicted by an all-white jury selected from a pool that contained a very small percentage of African Americans, the Court held that the underrepresentation of African-Americans in the jury pool was not serious enough to warrant overturning the conviction, and that there was not enough evidence of systematic exclusion of black jurors from the pool.

## **2. Ineffective Assistance of Counsel**

**Does a lawyer representing an alien charged with a crime have an obligation to tell the client that a guilty plea carries a risk that he will be deported?**

*Padilla v. Kentucky*, No. 08-651 (3/31/10)

Yes. In a 7-2 decision, the U.S. Supreme Court held that because counsel must inform a client whether his plea carries a risk of deportation, Padilla sufficiently alleged that his counsel was constitutionally deficient under the 6th Amendment. The Court reversed and remanded the case to the court of appeals for determining whether the error resulted in prejudice.

Padilla, a lawful permanent resident of the United States for over 40 years, pled guilty to drug distribution charges in Kentucky. In post-conviction proceedings, he claimed that his counsel not only failed to advise him of this consequence before he entered the plea, but also told him not to worry about deportation since he had lived in this country so long. He alleged that he would have gone to trial had he not received

this incorrect advice. The Kentucky Supreme Court denied Padilla post-conviction relief on the ground that the 6th Amendment's effective assistance-of-counsel guarantee does not protect defendants from erroneous deportation advice because deportation is merely a "collateral" consequence of a conviction.

Changes to immigration law have raised the stakes of a noncitizen's criminal conviction. While once there was only a narrow class of deportable offenses and judges had the discretion to prevent deportation, immigration reforms have expanded the class of deportable offenses and have limited judges' authority to alleviate deportation's harsh consequences. Because the drastic measure of deportation or removal is now virtually inevitable for a vast number of noncitizens convicted of crimes, the importance of accurate legal advice for noncitizens accused of crimes has never been more important. Thus, as a matter of federal law, deportation is an integral part of the penalty that may be imposed on noncitizen defendants who plead guilty to specified crimes.

**Commentary:** For years most states, including Texas, have viewed deportation as a possible collateral consequence of being convicted of a crime, not as part of the penalty. This case eliminates any such distinction. The burden of defense attorneys is increased as the notion of providing effective assistance of counsel is enhanced. Accordingly, it should be emphasized that this case does not directly pertain to judicial admonishments or defendants proceeding pro se.

**Did the municipal court err by not allowing the defendant to withdraw his plea because his plea was involuntary due to ineffective assistance of counsel?**

*Ogbodiegwu v. State*, 2010 Tex. App.

LEXIS 1020 (Tex. App.—Austin Feb. 12, 2010)

No. Defendant was charged in the Austin Municipal Court of Record with violating an ordinance making it a criminal offense to operate a car wash without obtaining a conditional use permit. The defendant argued that his plea was involuntary because of ineffective assistance of counsel, in that his attorneys misinformed him about how to bring the car wash into compliance and did not inform him of any defenses. The court of appeals found, however, that the record did not support a finding of ineffectiveness because none of the attorneys testified at the hearing or submitted affidavits and no other evidence of their conduct was admitted. There was also no indication that the plea was involuntary for any other reason. Admonishments were not required. The court of appeals also held that there was no error in denying the defendant's motion to withdraw his plea. The case had been taken under advisement at the time of the motion. Furthermore, the defendant was mistaken as to his right to have a presentence investigation because the case was governed by Article 45.051, and not Article 42.12, Section 9 of the Texas Code of Criminal Procedure.

**Commentary:** It is just a matter of time until one of the intermediate appellate courts gives complete consideration of the merits of an ineffective assistance of counsel claim in a municipal court proceeding. While *Ogbodiegwu* is not that case, it is still a relatively important decision. Judge Pemberton's opinion exemplifies good code construction. This opinion makes evident that the Austin Court of Appeals knows the difference between *deferred disposition* and *deferred adjudication* (unlike the 14th Court of Appeals in Houston, in *Ex parte Wolf*, 296 S.W.3d 160 (Tex. App.—Houston [14th Dist.] 2009)

(deferred disposition called a *Class C special expense* and explained as a type of deferred adjudication). Barring an opinion from the Court of Criminal Appeals, let us hope, in the interest of judicial economy, that there will be a consensus among the courts of appeals that there is a difference between Article 45.051 and 42.12 and that principles of code construction prohibit them from being conflated.

## II. Substantive Law

### A. Health and Safety Code

#### 1. Animal Law

#### Is Section 822.005 of the Health and Safety Code (Attack by Dog) constitutional?

*State v. Taylor*, 2010 Tex. App. LEXIS 6294 (Tex. App.—Texarkana Aug. 4, 2010)

Yes. Section 822.005(a)(2) of the Health and Safety Code is neither facially unconstitutional nor unconstitutional as applied to the defendant, because the provision was not a strict liability statute, was subject to a culpable mental state of at least recklessly, and complied with the requirements of Section 6.01(a) of the Penal Code. The trial court erred in quashing the indictment, which charged the defendant with failing to secure the defendant's dog, in violation of Section 822.005(a)(1). Because the statute was constitutional, the charging instrument stated the source of the defendant's duty, and the defendant was the owner of the dog, the charging instrument gave sufficient notice of the source of the duty to act.

#### Does use of Chapter 821 of the Health and Safety Code preclude prosecution for animal cruelty under the Penal Code?

*State v. Almendarez*, 301 S.W.3d 886 (Tex. App.—Corpus Christi 2009)

No. The provisions of Chapter 821, Subchapter B of the Health and Safety Code (specifically Sections 821.022-023) are civil, not punitive, in nature. In Texas, there are two avenues for protecting animals from cruel treatment: (1) criminal prosecution under Section 42.09 of the Penal Code, and (2) the civil remedy provided under Section 821.023 of the Health and Safety Code.

Section 821.023 expressly contemplates the possibility of criminal proceedings being brought after civil proceedings. In contrast, Section 821.023(b) presumes the reverse and in the criminal proceeding, a defendant may face loss of freedom or fine or both, whereas, a proceeding under Section 821.023 may subject the defendant to a loss, forfeiture, and confiscation of property rights and interests. While there may be some deterrent value in civil proceedings, utilizing the factors set out by the U.S. Supreme Court in *Hudson v. United States*, 522 U.S. 93 (1997), the court held that double jeopardy does not preclude criminal prosecution under the Penal Code.

## 2. Texas Clean Air Act

### **Did the Legislature's grant of authority to an executive branch agency, which in turn created criminal offenses, violate separation of powers?**

*State v. Rhine*, 297 S.W.3d 301 (Tex. Crim. App. 2009)

No. Appellee filed a motion to quash the information, alleging that the provision of the Administrative Code under which he was charged was void because the Legislature unconstitutionally delegated authority to the Texas Commission on Environmental Quality (TCEQ), an executive-branch agency, via Section 382.018(a) of the Health and Safety Code, in violation of the doctrine

of separation of powers. The trial court granted the motion. The State appealed, and the court of appeals reversed. *State v. Rhine*, 255 S.W.3d 745, 753 (Tex. App.—Fort Worth 2008). Appellee filed a petition for discretionary review.

The Court of Criminal Appeals reasoned that the Legislature declared a policy and set standards and limitations on the authority delegated to TCEQ that are capable of reasonable application, provide guidance, and limit discretion. The authority delegated to the TCEQ to fix elements of an offense was not exclusively that of the Legislature. Therefore, there is no violation of the separation of powers principle of Article II, Section 1, of the Texas Constitution.

### **Is the unlawful outdoor burning statute unconstitutionally vague?**

*State v. River Forest Dev. Co.*, 315 S.W.3d 128 (Tex. App.—Houston [1st Dist.] 2010)

No. Defendant, a real estate development company, was charged under outdoor burning regulations promulgated by the Texas Commission on Environmental Quality (TCEQ) pursuant to the Texas Clean Air Act (Chapter 382 of the Texas Administrative Code). The trial court found that the regulations, banning outdoor burning except when no practical alternative existed, were unconstitutionally vague. The trial court granted the defendant's motion to quash. The State appealed. The court of appeals disagreed. The company and its principal admitted that they had a copy of the outdoor burning regulations but did not contact the TCEQ for clarification even though it was possible to do so before beginning the burn. Further, testimony did not support a conclusion that an ordinary individual would fail to understand the law because it was

too vague in describing the conduct it sought to deter. The principal of the development company explained in his testimony to the trial court that he considered logistics and costs in determining whether a practical alternative to burning existed. Furthermore, he did not claim any lack of understanding about what is required by law. The case was remanded to the trial court for trial.

## B. Penal Code

### **Does hosting a "squares" game to collect donations for charity constitute an offense under Chapter 47 of the Penal Code?**

Tex. Atty. Gen. Op. GA-0804 (9/30/10)

No, not in this instance, where a host set up a 501(c)(3) to collect donations for charity by having participants purchase squares in a grid, designating their square to represent a different charity. At the end of the game, the charity named in the winning square won the pool of money (think of the office Super Bowl squares or baby birth date pools). Both the Class C misdemeanor offense of "gambling" and the Class A misdemeanor offense of "gambling promotion" require there be a bet, defined by an agreement to win or lose something of value solely or partially by chance. As the person purchasing a square does not stand to gain anything, yet that person loses the money not based on chance but solely by participating, there is no bet; thus the activity does not violate Section 47.02 or 47.03 of the Penal Code.

## C. Transportation Code

### **Does a license plate sitting on a dashboard satisfy Section 502.404(a) of the Transportation Code requiring the license plate be displayed on the "front" of a vehicle?**

*Spence v. State*, 2010 Tex. Crim. App. LEXIS 1056 (Tex. Crim. App. Sept. 15, 2010)

No. The Court of Criminal Appeals granted review to resolve a conflict between courts of appeals regarding whether a license plate must be displayed at the front (*e.g.*, the front bumper) of a car or whether it is sufficient to be displayed somewhere else, such as inside the front windshield. In this case, the Amarillo Court of Appeals held that the front license plate must be displayed at the foremost area of the car. The Austin Court of Appeals, in *State v. Losoya*, 128 S.W.3d 413 (Tex. App.—Austin 2004, pet. ref'd), held that the Transportation Code does not require the display of a license plate on the front bumper. The Court of Criminal Appeals concluded that the plain language of Section 502.404(a) requires that a license plate be displayed at the foremost part or front of a vehicle, most commonly the front bumper.

Judge Meyers, joined by Judge Hervey, stated in the dissent that the statute is poorly written and “front” means forward facing, not the front bumper.

### **Is merging to a lane from an ending lane a turn that requires the use of a turn signal?**

*Mahaffey v. State*, 316 S.W.3d 633 (Tex. Crim. App. 2010)

No. A merge to a lane from an ending lane is neither a “turn,” nor a “lane change” requiring the use of a turn signal as required by Section 545.104 of the Transportation Code.

The defendant was traveling in the far right lane of a highway. When his lane ended, he was forced to merge left. An officer stopped the defendant for failing to signal the merge, which he considered a lane change, and the defendant

was ultimately arrested for DWI. Defendant’s motion to suppress, arguing that he had been illegally stopped, was denied. The court of appeals affirmed the conviction. After granting discretionary review, the Court of Criminal Appeals held that under the plain language of Section 545.104, a movement left or right on a roadway that was neither a turn nor a lane change did not require a signal. When a driver turns either left or right out of the direct course of the road, the driver is required to signal his or her intention. However, there is no statutory requirement that a driver who follows the directions of a highway traffic sign stating “Lane Ends-Merge Left” makes a turn under the plain language of Section 545.104. The Court held that a requirement that a driver need signal any movement that was not a perfectly straight trajectory would lead to an absurd result, requiring a driver to signal when swerving for an animal on the roadway or when pulling over for an ambulance to pass. The judgment was reversed and the case was remanded to the court of appeals to determine whether the merge was a lane change that required a signal.

Presiding Judge Keller, dissenting, believed the Court was reading too much into the court of appeals’ ruling about when a turn signal must be used. “This Court says that the Tyler court’s holding means that a driver must signal any movement that is ‘not a perfectly straight trajectory.’ I think this overstates the holding, at least to the extent that it suggests that driving on a curved road would require using a turn signal. The Court says that the Tyler court’s holding would require a signal before swerving around a turtle or pulling over for an ambulance. First, so what? There is nothing absurd about requiring signals in emergency situations. Second, there is always the defense of necessity if signaling is not possible. Third, drivers have to signal if they

change lanes, even in emergencies, so if the Tyler court’s analysis leads to an absurd result, it has nothing to do with the holding that a merge is a turn.” *Mahaffey* at 643.

### **May a vehicle or trailer used to transport birds (parakeets), rats, mice, hamsters, and similar animals for sale to pet shops be registered as a “farm vehicle” under Section 502.163 of the Transportation Code?**

Tex. Atty. Gen. Op. GA-0801 (9/22/10)

No. The registration fee for a commercial motor vehicle as a farm vehicle is half the usual registration fee if it is used for commercial purposes to transport poultry, dairy, livestock, livestock products, timber in its natural state, or farm products to market or another place for sale or processing. The common meaning of the word poultry does not include birds such as parakeets raised to be sold as pets, and the common meaning of livestock does not include non-poultry birds, rats, mice, or hamsters. Therefore, Section 502.163 of the Transportation Code does not authorize a vehicle used to transport these animals to be registered as a farm vehicle.

### **Does a county’s disclosure on its website of driver’s license photographs received from the Department of Public Safety (DPS) violate the Motor Vehicle Records Disclosure Act or the Federal Driver’s Privacy Protection Act?**

Tex. Atty. Gen. Op. GA-0789 (8/23/10)

The Attorney General could not answer this question. Dallas County officials requested driver’s license photographs from DPS to post on the county’s “Wanted” site of individuals who owe traffic fees and fines to the county. Under

the Texas Motor Vehicle Records Disclosure Act (Chapter 730 of the Transportation Code), which was adopted to implement the Federal Driver's Privacy Protection Act (DPPA), DPS may, but is not required to, disclose driver's license photos to a law enforcement agency or criminal justice agency for an official purpose. However, Section 730.013 puts restrictions on the re-disclosure of personal information, such as the recipient cannot re-disclose the information in an identical format in which it was disclosed by DPS, it must be re-disclosed only for a permitted purpose, and the recipient must keep records of those persons to whom the information was re-disclosed and the permitted use for which it was obtained.

An Alabama woman whose name and driver's license photograph was used in a police department press release on arrests made in a prostitution sting brought a federal suit under the DPPA, which resulted in an Alabama court holding that "the DPPA was not intended to restrict or hinder law enforcement and crime prevention strategies even if those strategies might include releasing personal information to the general public." *McQuirter v. City of Montgomery*, 2008 WL 401360 at \*5 (M.D. Ala. Feb. 12, 2008), citing *Parus v. Kroepelin*, 402 F. Supp. 2d 999, 1006 (W.D. Wis. 2005).

No Texas court, however, has examined the question of whether publication (in print or online) of a driver's license photograph by a law enforcement agency would be a prohibited re-disclosure under the DPPA or Chapter 730 of the Transportation Code. Given the lack of authority, the Attorney General cannot state as a matter of law whether Dallas County's online publication of the photos would be permissible or a violation of state or federal law.

### **May a school district expend district funds to pay a "red light camera" civil penalty imposed by a municipality?**

Tex. Atty. Gen. Op. GA-0747 (11/24/09)

Yes. A school district employee driving a district-owned vehicle ran a red light, and based on the red-light camera enforcement, the city imposed a \$75.00 civil penalty on the district pursuant to Chapter 707 of the Transportation Code and city ordinance. The plain language of Chapter 707 and the ordinance provides that the district, as the motor vehicle owner, is liable for the civil penalty. Presuming the district is liable, its payment of the penalty would not contravene the Texas constitutional provision prohibiting a political subdivision of a state (the district) from granting public money to a corporation (the city).

### **III. Procedural Law**

#### **A. Magistrate Related**

##### **1. Bail**

#### **When a person is released on personal bond because of delay, per the Code of Criminal Procedure, upon formal charging and setting of bail by the trial court, is a defendant entitled to reinstatement of the personal bond?**

*Ex parte Castellano*, 2010 Tex. App. LEXIS 6551 (Tex. App.—Fort Worth Aug. 12, 2010)

Yes. Appellant had been arrested for a felony. He could not make bail and remained incarcerated on the charge for more than 90 days without being indicted, at which time, per Article 17.151 of the Code of Criminal Procedure, he was released on a personal bond. He was subsequently indicted on the same felony charge, and his bond was set at \$100,000. He sought reinstatement of the personal bond, but his request for a writ of

habeas corpus was denied by the trial court. Based on the limited facts in relevant case law, the court of appeals reversed and remanded because the State had only obtained a post-release return of the indictment on the same charge for which appellant was originally arrested. The court opined that the statutory 90-day period could not be permitted to restart. The court did not construe the case law to mean that a trial court can never revoke a defendant's bond after having been released following the statutory period assuming good and sufficient cause under Article 17.09 of the Code of Criminal Procedure.

**Commentary:** Though this case involved a felony, it is easy to extrapolate its implications in similar situations involving misdemeanors. Per Article 17.151, the time period for Class C misdemeanors is 5 days, for Class B misdemeanors it is 15 days, and for Class A misdemeanors it is 30 days.

#### **Does an appellate court have jurisdiction to consider an interlocutory appeal to review the trial court's orders setting bond when the defendant alleges bond is excessive?**

*Keaton v. State*, 294 S.W.3d 870 (Tex. App.—Beaumont 2009)

No. The defendant requested that bail be reviewed in interlocutory appeals, rather than seeking habeas relief. The court noted that although the Rules of Appellate Procedure provide mechanisms for appeals of bail proceedings, the Rules do not create jurisdiction where the Legislature has not expressly provided such. Thus, the court dismissed the appeals for want of jurisdiction, holding that the Legislature did not provide appellate jurisdiction over a direct appeal from an interlocutory pretrial order denying bail. This decision adds to the split in appellate courts on this issue: the Beaumont court agreeing with

the courts of appeals in Texarkana, Amarillo, Waco, and Austin; while the 1st and 14th Districts of Houston, Corpus Christi, Dallas, and Fort Worth courts of appeal have held that appellate jurisdiction exists to allow an appeals court to review trial court orders denying motions to reduce bond.

**Does a sheriff have a conflict of interest concerning certain bail-bond duties as a local public official when his stepson is employed as an agent of a bail surety?**

Tex. Atty. Gen. Op. GA-0784 (6/28/10)

No. Section 171.004 of the Local Government Code requires local public officials who have a substantial interest in a business entity to file an affidavit disclosing the interest and to abstain from further participation in certain governmental decisions affecting the business entity. Although the sheriff has a substantial interest in the bail surety company by virtue of his first degree by affinity relationship to his stepson, the question is whether the disclosure and abstention requirements would apply to statutory duties of the sheriff, including accepting or rejecting a bail bond, incarcerating a defendant post forfeiture, or verifying a defendant's incarceration. As it does not appear the Legislature intended Section 171.004 to apply to statutory duties of the sheriff, the conflict of interest provision would not apply.

**2. Family Violence**

**Does a defendant's refusal to acknowledge the form of a protective order invalidate the order or make the evidence insufficient that he committed an offense per Section 25.07 of the Penal Code (Violation of Certain Court Orders or Condition of Bond in Family Violence Cases)?**

*McIntosh v. State*, 307 S.W.3d 360 (Tex. App.—San Antonio 2009)

No, it does not. In rejecting this conclusory assertion the court of appeals noted that the defendant did not cite any legal authority or make any argument in support of the assertion. Nor did the defendant argue the judge who issued the order was without authority or jurisdiction to enter it or that the order was otherwise void.

**Commentary:** This case hardly warrants mentioning but made the cut due to past phone calls TMCEC has received from magistrates seeking guidance in how to deal with unruly defendants arrested on domestic violence charges who refuse to acknowledge receipt of a magistrate's order of protection (Article 17.292 of the Code of Criminal Procedure).

**3. Property Hearings**

**Subsequent to seizure and forfeiture of cash discovered in a truck axle, did the tow truck operator have a possessory interest in the money?**

*State v. \$281,420*, 312 S.W.3d 547 (Tex. 2010)

No. A suspicious tow-truck driver turned over the vehicle to law enforcement after the person who requested the tow failed to retrieve it. Subsequently, law enforcement and the tow-truck operator discovered the cash encased in the housing of the truck's axle.

The Supreme Court held that even if the property was abandoned, the tow truck driver never expressed an intent to acquire title in the currency; the currency was not "lost" or "misplaced" property to which he was entitled because he did not own the towed vehicle and he never knowingly had possession of the cash which was deliberately hidden. The tow truck

operator failed to establish a valid legal claim to possession of the currency. Thus, the Court reversed the judgment of the court of appeals awarding the money to the tow truck driver and remanded the case to the trial court for further proceedings.

**Commentary:** In an interesting twist of importance to municipal judges who as magistrates perform property hearings, the Solicitor General, in an amicus curiae brief, argued that seized property which is not contraband, but remains unclaimed, should be disposed of pursuant to Article 18.17 of the Code of Criminal Procedure. The tow truck operator argued that because the State failed to elect Article 18.17 as a remedy during trial, it waived this argument. However, the Court explained that Article 18.17 is not a remedy but a procedure implemented by the Legislature to dispose of all unclaimed or abandoned personal property of every kind that has been seized by the State and is not subject to the limited exceptions outlined in the statute. Although it stated that the Court was expressing no opinion on Article 18.17, it nevertheless opined that the State is not foreclosed from seeking to dispose of the currency pursuant to Article 18.17.

**Does a justice of the peace or municipal judge, acting as a magistrate, have authority to award ownership or title of a motor vehicle?**

Tex. Atty. Gen. Op. GA-0761 (3/15/10)

The Attorney General cannot predict whether a court would conclude that a justice of the peace or municipal judge, acting as a magistrate, is authorized to award title or ownership of a motor vehicle under Chapter 47 of the Code of Criminal Procedure (Articles 47.01-.12), which governs the disposition of allegedly stolen property, as there are conflicting

intermediate appellate court decisions answering this question. The Eastland Court of Appeals held in *Perry v. Breland*, 16 S.W.3d 182, 189 (Tex. App.—Eastland 2000), that trial courts have limited jurisdiction via the judge’s role as a magistrate to determine right to possession only, while an unpublished Dallas Court of Appeals decision held that a municipal court has jurisdiction to determine ownership as well as right to possession (see, *Allstate Ins. Co. v. Troy’s Foreign Auto Parts*, No. 05-00-01239-CV, (July 26, 2001)). Depending on the foreclosure proceeding at issue, a justice court could award title or ownership of a motor vehicle through the enforcement of a lien under Section 27.031 of the Government Code.

In either event, if a justice of the peace or municipal judge, acting as a magistrate, awards title or ownership of a motor vehicle, the Texas Department of Motor Vehicles may accept the order to issue a new certificate of title, the ownership having been transferred by operation of law.

#### **4. Motion to Dismiss by Prosecution**

##### **Does a judge have a ministerial duty to grant a motion to dismiss by a prosecuting attorney?**

*State ex rel. Valdez*, 294 S.W.3d 337 (Tex. App.—Corpus Christi 2009)

No. Article 32.02 of the Code of Criminal Procedure clearly manifests the Legislature’s intent that a criminal prosecution may be dismissed only upon a prosecutor’s motion granted with consent of a trial court. The court of appeals held that the trial court’s veto power over dismissal was not a ministerial act and that the exercise of such veto power is discretionary and outside the bounds of mandamus relief. The court of appeals lifted the stay and denied the petition for writ of mandamus.

**Commentary:** A good reminder to prosecutors that a motion to dismiss is akin to a two-party check and that some judges may require persuasion to sign off on a dismissal. Prosecutors should be prepared to expressly state why they are moving for dismissal. Simply stating “in the interest of justice” is hardly informative or persuasive. By the same token, a judge cannot compel a prosecutor to effectively prosecute a case that the prosecutor wishes not to prosecute.

#### **5. Plea Bargains**

##### **Did the trial court err in adding conditions to the State’s plea bargain even though the defendant did not object at the hearing?**

*Moore v. State*, 295 S.W.3d 329 (Tex. Crim. App. 2009)

Yes. At a plea bargain hearing, the trial court asked whether sentencing would be postponed to a later date, to which neither the State nor defendant objected. The court accepted the plea bargain, warning the defendant that if he did not appear for the sentencing hearing, the guilty plea would be converted to an open plea. The defendant failed to appear and received 40 years in prison. On appeal, the defendant argued that the trial court erred by not allowing him the opportunity to withdraw his plea. The court of appeals reversed and remanded. The State then petitioned for review claiming the defendant did not preserve error, an issue ignored by the appellate court.

The only proper role of the trial court in the plea-bargain process is advising the defendant whether it will follow or reject the bargain agreement. If the court rejects the agreement, the defendant is allowed an opportunity to withdraw the guilty plea. The Court of Criminal Appeals agreed that a trial court commits error if it unilaterally adds non-negotiated terms to a plea bargain agreement. However, the

Court reasoned that the defendant did not object, rather he agreed, to the later sentencing date (*i.e.*, the improper term added by the court), nor did the defendant withdraw his guilty plea at sentencing. The Court disagreed that the error by the trial court could be raised for the first time on appeal. By not raising the error at either the plea hearing or the sentencing hearing, the defendant failed to preserve error for appellate review. Therefore, the judgment of the trial court was affirmed.

#### **6. Pre-Trial Motions**

##### **Does Article 38.23 of the Code of Criminal Procedure bar the admissibility of a confession if the interrogating officer fabricates a forensic lab report in violation of Section 37.09 of the Penal Code (Tampering with or Fabricating Evidence) and uses it to persuade a suspect to confess?**

*Wilson v. State*, 311 S.W.3d 452 (Tex. Crim. App. 2010)

Yes. After his motion to suppress was denied, the defendant pleaded nolo contendere to murder. The court of appeals reversed and remanded, finding that a detective violated the Penal Code by using a fabricated document, and thus suppression of the defendant’s confession was required by Article 38.23 of the Code of Criminal Procedure. The State petitioned for review.

The Court held that Section 37.09 of the Penal Code (Tampering with or Fabricating Evidence) prohibited anyone, including members of the government, from creating, forging, or otherwise tampering with evidence that could be used in an official investigation. The Court concluded that a violation of Section 37.09 issue barred the admission of other evidence obtained through that violation, even when the defendant’s confession was voluntary under

federal constitutional standards. The detective in this case admitted that he created the false report, which he intended for the defendant to consider as a genuine report. The detective's conduct caused the defendant to confess to murder, and this conduct violated Section 37.09, which made the defendant's confession inadmissible under Article 38.23, despite the detective's subjective belief that his conduct was lawful. The Court affirmed the judgment of the court of appeals.

Judge Meyers dissented on the basis that the detective would have to be guilty of violating Section 37.09 and that he did not believe he could be found guilty of violating the statute. Judge Keasler, Judge Keller, and Judge Hervey concluded that the error was not properly preserved and that the defendant had no standing to complain about the alleged Section 37.09 issue because the detective did not violate any of the defendant's personal or property rights and, accordingly, was not entitled to relief under Article 38.23 of the Code of Criminal Procedure.

**Did the trial court err when it denied the defendant's motion to quash, which alleged that the charging instrument was fundamentally defective for failing to allege the act or acts relied on to constitute recklessness?**

*Smith v. State*, 309 S.W.3d 10 (Tex. Crim. App. 2010)

Yes. The charging instrument was fundamentally defective. Defendant was arrested for Indecent Exposure (Section 21.08 of the Penal Code). He moved to quash on the ground that the State failed to allege in the charging instrument what act or acts constituted recklessness, as required by Article 21.15 of the Code of Criminal Procedure. The trial judge overruled the motion and the defendant was convicted of the

charge. The court of appeals held that the information—the charging instrument—sufficiently described the acts relied upon to constitute recklessness. On review, the Court of Criminal Appeals found that although the information was sufficient to satisfy due process notice requirements, it did not comply with the requirements of Article 21.15. The allegation that the defendant exposed his penis and masturbated was not sufficient to meet the requirements of Article 21.15. A trier of fact could not have inferred recklessness from the charging instrument because there was nothing inherently reckless about either exposing oneself or masturbating. The charging instrument would have sufficiently apprised the defendant of the act or acts constituting recklessness if the State had alleged that he exposed his penis and masturbated in a public place. This omission was a substantive defect. The case was reversed and remanded to the court of appeals for a harm analysis.

**Commentary:** This is a real important reminder for prosecutors when charging offenses that have a culpable mental state of either recklessness or criminal negligence. In *Mays v. State*, 967 S.W.2d 404, 406 (Tex. Crim. App. 1998), the Court stated that subject to rare exceptions, a charging instrument tracking the language of the statute will satisfy constitutional and statutory requirements. “The State need not allege facts that are merely evidentiary in nature.” Notwithstanding *Mays*, whenever recklessness enters into or is a part or element of any offense, or it is charged that the accused acted recklessly, Article 21.15 of the Code of Criminal Procedure establishes an additional requirement. The charging instrument must allege, with reasonable certainty, the act or acts relied upon to constitute recklessness.

**May a trial court base its ruling**

**on a pre-trial motion to suppress an unsworn police report offered into evidence at the pre-trial suppression hearing?**

*Ford v. State*, 305 S.W.3d 530 (Tex. Crim. App. 2009)

Yes. The State argued that the court of appeals erred in reversing because the trial court did not abuse its discretion by relying upon an officer's unsworn hearsay document at the suppression hearing. The offense report contained sufficient indicia of reliability to serve as the factual basis for the trial court's ruling. The offense report included the defendant's name, correct offense date, and specific information that coincided with the same basic information to which the defendant testified at the hearing. Significantly, the defendant did not argue that the offense report was, in any way, unauthentic, inaccurate, unreliable, or lacking in credibility. Nor did the defendant contest the accuracy of the facts within that offense report; he argued only that the report could not be considered without a sponsoring witness or affidavit. Although it was better practice to produce the witness or attach the documentary evidence to an affidavit, Article 28.01 of the Code of Criminal Procedure, governing pre-trial hearings, does not contain a “best evidence” rule. The trial judge, in such instances, serves a gatekeeping role, determines the qualifications of a person to testify, the existence of a privilege, and the admissibility of evidence. As the Court explained in *Granados v. State*, 85 S.W.3d 217, 227 (Tex. Crim. App. 2002), in making its determination a trial court is not bound by the Rules of Evidence except with respect to privileges. The judgment was reversed.

Judge Price, with a self-admitted lack of enthusiasm, concurred writing “[s]tare decisis compels me to join the majority opinion in this cause. It does not compel me to be particularly

sanguine about it.” *Ford* at 541.

Judge Meyers, dissenting, stated that while he agreed with the majority that the trial court was permitted to consider the arrest report, the court of appeals had been given the opportunity to review the arrest report and decide whether it supports the trial court's findings of fact.

## 7. Trial

**Was the granting of a defendant’s motion for directed verdict really a dismissal as the State had not rested its case?**

*State v. Moreno*, 294 S.W.3d 594 (Tex. Crim. App. 2009)

No. The trial judge entered a verdict of acquittal after jeopardy attached. Because the State is not authorized to appeal an acquittal, the Court of Criminal Appeals affirmed the court of appeals’ judgment which had dismissed the appeal for want of jurisdiction.

During the testimony of the State’s third witness, the judge conducted a bench conference and told the prosecutor that he knew that he was stalling because a police officer was not present to testify. Defense counsel then moved for a directed verdict, arguing that the elements of the offense were not met by the State. The judge signed an order granting the defendant's motion for a directed verdict and dismissed the case with prejudice. The State appealed the trial judge's order pursuant to Article 44.01 of the Code of Criminal Procedure. The Court of Criminal Appeals (8-1) agreed that the court of appeals properly dismissed the appeal for want of jurisdiction.

Judge Holcombe, dissenting, wrote that the prosecution was not barred by double jeopardy because the defendant voluntarily waived his constitutional right to have his guilt

or innocence determined by the jury. Furthermore, the trial court's action in granting the acquittal deprived the public of its valued right to one complete opportunity to adjudicate someone accused of violating its laws.

## 8. Circumstantial Evidence

**Is being intoxicated at the scene of a traffic collision when the intoxicated person is the driver circumstantial proof that the intoxication cause the collision?**

*Kuciemba v. State*, 310 S.W.3d 460 (Tex. Crim. App. 2010)

Yes. Defendant was found behind the steering wheel, injured and intoxicated, at the scene of a one-car rollover accident. His blood-alcohol level was more than twice the legal limit. The court of appeals found the evidence to be insufficient to show that he was intoxicated at the time that the accident occurred. On appeal, the court found that the combination of the facts was sufficient to support the defendant's DWI conviction. No skid marks were found on the roadway, indicating that the defendant did not brake before the rollover occurred. The failure to brake provided some evidence that the accident was caused by intoxication. Defendant's presence behind the steering wheel and the fact that he was still bleeding when a deputy arrived supported an inference that the accident had occurred a short time previously. The high blood-alcohol level, more than twice the legal limit, found in a sample taken at the scene, supported an inference either that he was recently involved in the accident or that he had been intoxicated for quite a while. The Court of Criminal Appeals reversed the judgment of the court of appeals and remanded the case to that court to address the defendant's remaining issue.

Judge Myers states in his dissent that,

absent testimony that the defendant’s engine was warm or that it was still running, the evidence presented was legally insufficient to support a finding that the defendant was intoxicated at the time he was driving.

Related holding: *Scillitani v. State*, 315 S.W.3d 542 (Tex. Crim. App. 2010)

## 9. Motion for New Trial

**Did the municipal court abuse its discretion in granting a new trial?**

*State v. Morales*, 2010 Tex. App. LEXIS 407 (Tex. App.—Dallas Jan. 21, 2010)

Yes. Defendant was observed by a City of Rowlett police officer making a turn without signaling. He was stopped and asked to show proof of financial responsibility. The defendant had no such proof. The officer ran the defendant’s driver's license and discovered that the defendant had several active arrest warrants. The defendant was arrested on the basis of the warrants and his automobile was searched incident to arrest. In the back seat of the car, the officer found a gym bag containing a pipe with marijuana residue. At the police station, the officer issued the defendant a citation for Possession of Drug Paraphernalia and Failure to Maintain Financial Responsibility.

The defendant was tried in the Rowlett Municipal Court of Record. At trial, the defendant moved to suppress the officer's testimony about the arrest and subsequent search on the ground that the State failed to prove the arrest was lawful by producing the warrants in court. The officer testified the arrest was pursuant to the pending arrest warrants but did not produce the warrants to the court. Defendant argued that without the warrants being brought before the court, the State could not show that (1)

the arrest pursuant to the warrants was lawful and (2) thus, the search incident to the arrest was lawful. The trial court overruled the objection and admitted the officer's testimony. A jury found the defendant guilty and assessed a \$500 fine.

The defendant then filed a motion for new trial asserting the trial court erred by overruling his objection to the officer's testimony about the evidence seized and because the State did not produce the arrest warrants in court for the trial court's inspection. The State responded by arguing the arrest and subsequent search were valid because the officer had probable cause to arrest the defendant for failing to signal when turning and for failing to have proof of financial responsibility. The trial court granted the motion for new trial.

Nearly a month later, the trial court issued a second order granting the motion for new trial that set out the court's reasoning for granting the motion. The trial court stated that admission of evidence of the arrest and search incident to arrest was erroneous because the State failed to present to the court the outstanding arrest warrants and supporting affidavit on which the officer made the arrest. The court stated the record supported the issuance of a citation for failing to maintain financial responsibility, but the court observed that the officer did not tell the defendant before the search that he was being cited for failure to maintain financial responsibility and that the citation was not issued until the defendant arrived at the police station. The court was unwilling to assume when the determination to issue a citation was made. The court, once again, ordered a new trial. The defendant then filed a pre-trial application for writ of habeas corpus asserting his retrial was barred by the prohibition against double jeopardy on constitutional grounds. The trial court granted the application and

ordered the defendant acquitted.

The State appealed the granting of the motion for new trial and application for writ of habeas corpus to the Dallas County Criminal Court of Appeals No. 1, which affirmed the orders of the trial court. The State then appealed to the Dallas Court of Appeals.

The court of appeals noted that a trial court abuses its discretion in ruling on a motion for new trial only when no reasonable view of the record could support the ruling. In ruling on a motion for new trial, the trial court may make written or oral findings of fact.

In reversing judgment of the lower courts, the court of appeals held that for the search to be valid based on the defendant's failure to maintain financial responsibility, the officer need not have decided prior to the search to issue a citation for that offense. It was necessary only that the probable cause for the arrest existed prior to the search. Furthermore, the fact that the officer subjectively believed he was arresting the defendant on outstanding warrants did not affect the legality of the arrest or the search incident to the arrest.

No reasonable view of the record supported the trial court's ruling granting the motion for new trial. The court of appeals concluded the trial court abused its discretion in granting the motion, and ordered the defendant's conviction and sentence reinstated. This rendered the double jeopardy claim moot because there would be no need for another trial.

#### **Did the trial court abuse its discretion in granting a new trial in the interest of justice?**

*State v. Moreno*, 297 S.W.3d 512 (Tex. App.—Houston [14th Dist.] 2009)

No. In the court's own words: "The record is unclear as to whether the trial court granted an acquittal or a new trial. The trial court judge, in granting appellee's motion, stated that he granted the motion because the evidence was legally and factually insufficient, and in the interest of justice. If a trial court grants a motion for new trial on the basis of legal insufficiency of the evidence, double jeopardy prevents the trial court from entering any judgment other than an acquittal. *State v. Savage*, 933 S.W.2d 497, 499 (Tex. Crim. App. 1996). We have determined that the trial court abused its discretion in granting the motion for new trial on the basis of legal and factual insufficiency, but that it did not abuse its discretion in granting a new trial in the interest of justice. Therefore, to the extent the record can be read to grant an acquittal on the ground of legal insufficiency of the evidence, the State's issue is sustained. With regard to the grant of a new trial in the interest of justice, the State's sole issue is overruled. Accordingly, to the extent the trial court granted a new trial in the interest of justice, the court's order granting a new trial is affirmed." *Moreno* at 525.

## **10. Restitution**

### **Was the trial court's written judgment ordering restitution valid?**

*Sauceda v. State*, 309 S.W.3d 767 (Tex. App.—Amarillo 2010)

No. The requirement of restitution in this instance was a provision of punishment and part of the sentence, and it therefore had to be included in the oral pronouncement of the sentence to be included in the written judgment. Because the trial court omitted the restitution provision when it orally pronounced sentence, restitution could not be assessed in the written judgment, and the proper remedy was to modify the judgment

to delete the order of restitution.

## 11. Appeals

### **When an appeal from a municipal court of record is dismissed and remanded by a county court, may the defendant appeal the order of dismissal to the court of appeals?**

*Tex. Vital Care v. State*, 2010 Tex. App. LEXIS 7507 (Tex. App.—Texarkana Sept. 14, 2010)

No. The defendant was cited for violating City of Bonham Ordinance No. 1048, which regulates the transportation of emergency and non-emergency patients in the City of Bonham and creates a criminal offense. Texas Vital Care was found guilty of violating the ordinance upon trial in the Bonham Municipal Court of Record and was fined \$500.00 for each of three separate violations. The municipal court denied the defendant's motion for new trial, and the case was appealed to the county court per Section 30.00014(a) of the Government Code. The defendant appealed. The State filed a motion to dismiss the appeal, alleging noncompliance with Section 30.00015 of the Government Code, which requires the filing of an appeal bond in order to perfect an appeal to the county court. Having determined that no appeal bond had been filed, the county court dismissed the appeal and remanded the case to municipal court for execution of sentence.

Because the right to appeal is purely statutory and because jurisdiction is fundamental and cannot be ignored, the Texarkana Court of Appeals held that it had no jurisdiction because Section 30.00027 of the Government Code expressly requires the county court to affirm the judgment as a condition precedent for exercising jurisdiction. Accordingly, the court of appeals dismissed the case for a want of jurisdiction.

**Commentary:** This makes the second time that an intermediate appellate court has held in a published decision that there is no jurisdiction for an intermediate appellate court to consider a subsequent appeal when the appeal from a municipal court of record to a county court is defective. See also, *Jamshedji v. State*, 230 S.W.3d 224 (Tex. App.—Houston [14th Dist.] 2006).

### **Is the State required to file a notice of appeal for a cross-appeal?**

*Baines v. State*, 2010 Tex. App. LEXIS 7199 (Tex. App.—Texarkana Sept. 1, 2010)

Yes. While the 14th Court of Appeals in Houston has issued a contrary opinion, this is the fifth intermediate court of appeals to hold that the State is required to file a notice of appeal even if the appeal is a cross appeal (the other intermediate appellate courts being Austin, Beaumont, Dallas, and Fort Worth).

**Commentary:** Is this the case where the Court of Criminal Appeals will resolve the disagreement?

### **Is Texas Rule of Appellate Procedure 26.2(a)(2) applicable to appeals from county court to an intermediate appellate court when the case originated in a municipal court of record?**

*Swain v. State*, 2010 Tex. App. LEXIS 5407 (Tex. App.—Fort Worth July 8, 2010)

No. Texas Rule of Appellate Procedure 26.2 governing the time to perfect appeals reads as follows: No. 26.2 Criminal Cases.

(a) *By the Defendant.* --The notice of appeal must be filed:

(1) *within 30 days after the day sentence is imposed or suspended in open court, or after the day the trial*

*court enters an appealable order; or*

(2) *within 90 days after the sentence is imposed or suspended in open court if the defendant timely files a motion for new trial.*

Defendant was convicted in the Arlington Municipal Court of Record of an ordinance creating a criminal offense of Itinerant Vending without a License. The court imposed a fine in the amount of \$550. The defendant made a motion for new trial, which was denied. He subsequently appealed to the county criminal court per Section 30.00014(a) of the Government Code. The county criminal court delivered a written opinion affirming the municipal court's judgment per Section 30.00024(a)(1) of the Government Code. Sixteen days later the defendant filed a "Motion for Rehearing or, in the Alternative, Motion for New Trial." Seventy-eight days after the county criminal court had affirmed the judgment of the municipal court, the defendant filed his notice of appeal from the county criminal court's judgment (Section 30.00027(a) of the Government Code).

The State filed a motion to dismiss the appeal because (1) the defendant failed to timely perfect it under Texas Rule of Appellate Procedure 26.2(a)(1) within 30 days of the county criminal court's judgment affirming the municipal court's judgment, and (2) the defendant filed a motion for new trial after the county criminal court had affirmed the municipal court's judgment. The Fort Worth Court of Appeals agreed with the State that Rule 26.2(a)(2)'s 90 day deadline for filing a notice of appeal when a motion for new trial is filed was inapplicable in this instance because the defendant was convicted after a jury trial in a municipal court of record (rather than a non-record municipal court). The case was dismissed for want of jurisdiction.

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**Was the failure of the court reporter or court clerk to comply with the record preservation requirement attributable to the defendant?**

*Banks v. State*, 312 S.W.3d 42 (Tex. App.—Dallas 2008)

No. On remand from the Court of Criminal Appeals, the court of appeals held that defendant's request for the record was timely under Texas Rule of Appellate Procedure 34.6(b) (1) due to the granting of out-of-time appeals. Under Texas Rule of Appellate Procedure 13.6, the court reporter was required to file the untranscribed notes of the proceeding with the court clerk. However, the reporter either did not file them or the records were lost. The duty to retain the record for three years per Section 52.046(a)(4) of the Government Code did not arise because no request was made until years after the time limit had passed. The time lines in Rule 13.6 and Section 52.046 applied to the court reporter and the trial court clerk, not to the State or to the defendant.

**Commentary:** Presuming that Section 52.046 of the Government Code is applicable to court reporters in municipal courts of record per Section 30.00010 of the Government Code, this case may be pertinent to municipal courts of record.

## 12. Expunction

**Does the Texas Education Agency (TEA) have to return all documents related to the conduct that led to an acquitted defendant's arrest pursuant to an expunction order?**

*Texas Education Agency v. T.F.G.*, 295 S.W.3d 398 (Tex. App.—Beaumont 2009)

No. T.F.G. was acquitted of the charge of indecency with a child and granted an expunction pursuant to Chapter 55

of the Code of Criminal Procedure. At a hearing on TEA's motion for new trial (as an agency with records subject to the expunction), TEA argued that it had in its possession records that were related to the incident and the underlying conduct that were not related to the arrest, and therefore should not be subject to the expunction. The trial court disagreed, holding that the effect of an expunction is to make it so that the arrest and acquittal never existed. TEA appealed arguing that the trial court's order requiring it to relinquish all of its records pertaining to T.F.G. was overly broad.

TEA argued that the legislative intent behind Chapter 55 is to expunge only records related to the wrongful arrest, and that it was not intended to keep TEA from fulfilling its mandate to review and deny education certification applications or take action against educators who lack good moral character or are unworthy to instruct children. The court noted there are no Texas cases directly defining records relating to an arrest, but several appellate courts have recognized that an agency may possess and retain documents related to the acquitted defendant that are not subject to expunction. Thus, the court held that based on the plain language of the expunction statute, only documents and records that pertain to the criminal investigation, arrest, and prosecution of T.F.G. can be said to relate to the arrest and must be returned. Any other documents relating to TEA's internal investigation are not subject to expunction, except to the extent they are based on or reference the criminal investigation, arrest, or acquittal.

**Commentary:** Also of interest: *In re Expunction of Jones*, 311 S.W.3d 502 (Tex. App.—El Paso 2009) (Record sufficiently demonstrated that petitioner, an adult, knowingly waived his right to an expunction via a contractual pre-trial plea deal with

the prosecution).

## IV. Court Administration

### A. Judicial Appointments

**Did the county court judge, physically incapacitated by pneumonia, improperly appoint an attorney to preside in her absence?**

*Lackey v. State*, 2010 Tex. App. LEXIS 7201 (Tex. App.—Texarkana Sept. 1, 2010)

Yes. Defendant argued that the trial court erred in appointing a local attorney to preside as judge over his pre-trial motions pursuant to Section 26.023 of the Government Code. The attorney was not statutorily qualified to sit as a visiting judge in county court. The appellate court noted that rather than appointing the attorney to act in a particular matter, as envisioned by Section 26.022 of the Government Code, the order purported to be a "general appointment." In light of the language of the order, and the judge's absence from the bench due to physical incapacity, and because Section 26.023 governed the appointment, the appointed judge had no authority to act because he was not qualified to sit as a judge of a constitutional county court. The attorney was neither a retired judge nor a constitutional county judge from another county (although he was a municipal judge in the county seat). The orders entered were void.

**Commentary:** This case is a good reminder that just as the subject-matter jurisdiction of a court cannot be waived, neither can the authority of the judge to act. The same is true where individuals sit as municipal judges without proper appointment.

### B. Court Costs

**Did the court of appeals err in charging a surety a \$175 filing fee in relation to an appeal of a bond**

## forfeiture in a criminal case?

*Safety Natl. Cas. Corp. v. State*, 305 S.W.3d 586 (Tex. Crim. App. 2010)

Yes. While the Court of Criminal Appeals has time and time again stated that the bond forfeitures are governed by the same rules governing civil actions, the Court held in a 5-2 opinion that the history of Article 44.44 of the Code of Criminal Procedure and its predecessors indicate that the intermediate appellate courts are precluded from assessing civil case fees in criminal bond forfeiture cases. The Court of Criminal Appeals reversed with regard to the assessment of civil appellate filing fees and remanded with directions to the court of appeals to reassess its fee determination.

Judge Holcomb and Judge Womack, dissenting, agreed with the court of appeals that the procedural rules governing civil appeals apply to criminal bail-bond forfeiture appeals. Therefore, it is proper to assess civil appellate filing fees in such appeals.

**Commentary:** Although this opinion does not contemplate bond forfeiture occurring in a municipal court, it is a safe assumption that the holding would apply to the appeal of such bond forfeiture determinations.

## Does Article 102.002 of the Code of Criminal Procedure authorize a trial court to assess witness fees per Article 35.27 of the Code of Criminal Procedure as a court cost?

*Sikalasinh v. State*, 2010 Tex. App. LEXIS 6820 (Tex. App.—Amarillo Aug. 20, 2010)

No, no authority existed to require the defendant to pay witness fees pursuant to Article 35.27 because former Article 102.002(a), repealed in 1999, expressly disallowed such an assessment as court costs,

and its repeal, based on the bill's history, indicated no intent to make a substantive change in the law.

**Commentary:** While the issue of reimbursing nonresident witnesses is likely unfamiliar to most municipal courts, under the right circumstances, it is an issue that could be proper for consideration. Article 102.002 is applicable to municipal court cases. In absence of an express intent to the contrary, Article 35.27, despite no provision paralleling “advance by county,” could be construed as being applicable in municipal court cases.

## Can a judge place a defendant charged with a Parks and Wildlife Code offense on deferred disposition and assess a special expense fee without assessing a fine? If so, must any portion of the special expense fee be remitted to the Parks and Wildlife Department?

Tex. Atty. Gen. Op. GA-0745 (11/20/09)

Yes, then no. Section 12.107 of the Parks and Wildlife Code requires that a justice of the peace, clerk of any court, or any other officer of the state who receives a fine imposed by a court for violation of the Parks and Wildlife Code send a percentage of the fine to the Parks and Wildlife Department. Nothing in Section 12.107 limits a justice of the peace from exercising their authority under Article 45.051 to defer proceedings; thus a defendant may receive deferred disposition for a Parks and Wildlife Code violation and be assessed a special expense fee. As a special expense fee is not a fine, and Section 12.107 only requires the fine to be remitted, no portion of the special expense fee must be sent to the Department.

**Commentary:** Although it may come as a surprise, some Parks and Wildlife Code Class C misdemeanors

are filed in municipal courts. While this opinion answers the question of whether the “special expense fee” is a “fine” for purposes of remitting to the Parks and Wildlife Department, a lingering question remains in Section 12.107. Specifically, what percentage of a fine does a municipal court remit? While it hardly seems equitable, in absence of municipal courts being named in Section 12.107(b), the answer, in light of Section 12.107(a), could be 100 percent of the fine is remitted to the Department.

## V. Prosecution

### A. Can a prosecutor single out a public official by denying her pre-trial diversion or deferred adjudication?

*Ex parte Quintana*, 2009 Tex. App. LEXIS 7883 (Tex. App.—El Paso Oct. 8, 2009)

Yes. Appellant, an elected city representative, was arrested and charged with Class A misdemeanor forgery. She filed a pre-trial habeas corpus application, alleging that the district attorney's refusal to allow her to dispose of her case through pre-trial diversion constituted selective and vindictive prosecution. The trial court denied relief, and appellant sought review.

Although the appellant was eligible for pre-trial diversion under the district attorney's ordinary policies (Texas has no statutory pre-trial diversion), she did not provide any exceptionally clear evidence that the State prosecuted her because it desired to prevent her from exercising any constitutional rights. The State's decision to prosecute the appellant in part because she was a public official, although an arbitrary classification, was rationally related to a legitimate governmental interest because the prosecution of an elected official is more likely to receive media

attention and such a prosecution could deter potential similar conduct by others. As to the appellant's claim of vindictive prosecution, the State based its decision to deny her pre-trial diversion on various factors apart from her status as an elected official, and the appellate court could not find that the district attorney's prosecutorial tactics derived solely from appellant's exercise of a protected legal right. The trial court's denial of habeas corpus relief was affirmed.

**B. Is a mandamus action proper by the prosecution when a trial court improperly grants a deferred adjudication?**

*In re Watkins*, 315 S.W.3d 907 (Tex. App.—Dallas 2010)

Yes. The prosecutor filed a mandamus proceeding after the trial court entered an order granting deferred adjudication to a defendant on a charge of Driving While Intoxicated (DWI). The Legislature has expressly prohibited trial courts from granting deferred adjudication to defendants accused of DWI. Accordingly, the court of appeals held that the prosecutor had no other adequate remedy at law and that the trial court violated a ministerial duty in entering such an order. Accordingly, the court of appeals conditionally granted the petition for writ of mandamus, in the event the trial court failed to vacate its order.

**Commentary:** The Legislature has also expressly prohibited municipal and justice courts from granting deferred disposition to defendants who are holders of commercial driver's licenses and who are accused of certain traffic offenses relating to motor vehicle control. Municipal and justice courts have a ministerial duty to deny deferred disposition to such defendants. This case illustrates the State's recourse when such ministerial duties are ignored.

**C. Did the trial court abuse its discretion in denying a motion to disqualify the prosecutor where the prosecutor had previously represented the defendant?**

*Goodman v. State*, 302 S.W.3d 462 (Tex. App.—Texarkana 2009)

No. The trial court's failure to disqualify the prosecutor was not error because no prejudice was shown from the prosecutor's prior representation of the defendant.

**Commentary:** It's never good for the criminal appellant when the first two sentences in an appellate decision read: "Unfortunately, Leslie Gene Goodman has a history of Driving While Intoxicated (DWI). In fact, he had previously been defended on an earlier DWI charge by Gary Young, the current county attorney of Lamar County, whose office prosecuted Goodman on this DWI charge." *Goodman* at 465.

As many prosecutors in municipal courts also currently serve, or have in the past served, as defense counsel, this is a noteworthy case. Not only does it chronicle the Court of Criminal Appeals precedent on the matter, but it also reminds prosecutors that which case controls depends on how the matter of disqualification is raised. When disqualification is raised on direct appeal, the matter is controlled by *Landers v. State*, 256 S.W.3d 295 (Tex. Crim. App. 2008). When disqualification is the matter of a mandamus action, the matter is controlled by *State ex rel. Young v. 6th Judicial District*, 236 S.W.3d 207 (Tex. Crim. App. 2008). Interestingly, both of these cases also involve Gary Young, the prosecutor in *Goodman*. Furthermore, *State ex rel. Young v. 6th Judicial District* was another DWI case involving Goodman. Hey, it is a small world after all. (Yikes.)

**D. Can a prosecuting attorney refuse to file a criminal case against**

**a defendant because of a possible defense to prosecution?**

Tex. Atty. Gen. Op. GA-0765 (3/26/10)

Yes. A prosecutor has great discretion in deciding whether and which offenses to prosecute, and courts afford prosecutorial discretion great deference. Though a potential *defense* to prosecution is not a *bar* to prosecution, the possibility that the defendant will raise the defense is one factor prosecutors consider in their discretion. A district attorney's prosecutorial determination regarding the initiation of criminal proceedings is within the prosecutor's substantial discretion.

**VII. Local Government  
A. Ordinances**

**1. Could a bicycle rider pursue a civil equitable remedy barring the city from enforcing its ordinance criminalizing failure to wear a bicycle helmet when there was no longer an offense pending in municipal court?**

*City of Dallas v. Woodfield*, 305 S.W.3d 412 (Tex. App.—Dallas 2010)

No. The court of appeals concluded that the civil equity case became moot when the municipal court dismissed the criminal case.

The appellee, a bicycle rider, was cited per an ordinance for operating or riding a bicycle without wearing a helmet. While the criminal charge was pending against him in the Dallas Municipal Court of Record, he filed his civil equity lawsuit in the county court. In the municipal court, the petitioner raised a defense to prosecution contained in the ordinance (*e.g.*, it was his first offense and he provided proof that he owned a bike helmet). The criminal case was dismissed by the municipal court. Appellee then amended his petition to

seek both a declaratory judgment and a permanent injunction preventing the City from enforcing its ordinance. The City filed a plea to jurisdiction with the county court. The county court denied the City's plea as to the appellee's request for a declaratory judgment and stayed the City's plea as to the request for injunctive relief. The City appealed the denial of its plea to the jurisdiction.

Because the appellee had not received any more citations for violating the ordinance, there was no longer a live controversy. The court of appeals determined that the capable of repetition, yet evading review, exception to the mootness doctrine did not apply because the appellee had not met his burden to show that the time between issuance of a citation and judgment was too short as to evade review. Appellee had not shown more than a mere physical or theoretical possibility that he might be cited again. The court of appeals vacated the county court's order and dismissed the case.

## **2. Did the association of merchants and vendors have standing to challenge the City of New Braunfels' Cooler and Container ordinance?**

*STOP v. City of New Braunfels*, 306 S.W.3d 919 (Tex. App.—Austin 2010)

Yes. The court of appeals reversed the district court's judgment dismissing STOP's and the Outfitter plaintiffs' claims challenging the Cooler and Container Ordinance's cooler-size restriction and claims seeking a declaration that the Comal and Guadalupe Rivers are navigable. The case was remanded to the district court for further proceedings. The judgment was otherwise affirmed.

**Commentary:** Thousands of people float down the Comal and Guadalupe rivers on inner tubes every summer. Complaints that tubers, often fueled

by excessive amounts of alcohol, engage in behaviors detrimental to the rivers, surrounding land, and the ability of others to quietly enjoy the river led the city to enact ordinances concerning consumption of alcoholic, volume drinking devices, drinking containers, and coolers and containers. While many Texas cities with struggling economies can only dream of having such a lucrative source of tourism, this case reflects the not-so dreamy aspects of how economic interests can clash with quality of life and efforts to maintain law and order.

### **B. Substandard Structures**

#### **Are alleged violations of Section 214.216 of the Local Government Code (International Building Code) subject to judicial review per Section 214.0012?**

*Carlson v. City of Houston*, 309 S.W.3d 579 (Tex. App.—Houston [14th Dist.] 2010)

Yes. The City argued that Section 214.0012 of the Local Government Code did not establish a right to judicial review in the current case because it applied only to orders issued pursuant to Section 214.001 and not to orders under Section 214.216. The district court agreed. The court of appeals disagreed, holding that Sections 214.001, 214.0012, and 214.216 are to be construed together because they involved the same subject matter (*i.e.*, conditions of buildings) and served the same general purpose (*i.e.*, protecting the public health, safety, and welfare). The provisions could be harmonized to give effect to all sections when an order to vacate related to a building alleged to be hazardous to human life. The provision in question can be harmonized by making an order to vacate a dangerous building issued under Section 214.216 subject to the judicial review procedures of Section

214.0012. Even if it was assumed, for argument's sake, that the provisions could not be harmonized, judicial review still was mandated because the specific provisions in Sections 214.001 and 214.0012 controlled over the general provisions in Section 214.216. The court reversed the district court's order dismissing the case for want of jurisdiction and remanded for further proceedings.

**Commentary:** Chapter 214 is of potential interest to municipal courts of record, as Section 30.00005(d)(1) of the Government Code provides that “[t]he governing body of a municipality by ordinance may provide that the [municipal] court [of record] has civil jurisdiction for the purpose of *enforcing* municipal ordinances enacted under Subchapter A [Dangerous Structures], Chapter 214, Local Government Code.” (Emphasis added). This case leaves me wondering whether judicial review includes “enforcement” per Section 30.00005(d)(1). Although this case originated from a district court, could it have just as easily occurred in a municipal court of record in a city that adopted an ordinance per Section 30.00005(d)(1)? Where would an appeal from such a municipal court of record go? It is high time that the Legislature clarifies the civil jurisdiction of municipal courts, the procedures to be utilized, and the jurisdiction of courts to hear civil appeals from such courts.

#### **Did the trial court err in only providing the owner three days notice of judicial review (per Section 214.0012 of the Local Government Code)?**

*Perkins v. City of San Antonio*, 293 S.W.3d 650 (Tex. App.—San Antonio 2009)

Yes. The city's board determined that the owners' property was a public nuisance, and its conditions were ordered to be abated by demolition.

The owner challenged a decision by the district court which affirmed an order regarding the demolition of property in the City of San Antonio. The court of appeals rejected the board's argument that the owner was only entitled to three days' notice under Texas Rule of Civil Procedure 21. Since the trial court's hearing was dispositive of the merits of the underlying case, it was effectively a trial setting. Therefore, 45 days' notice was required per Texas Rule of Civil Procedure 245. The decision was reversed, and the case was remanded for a new hearing.

### C. Extraterritorial Jurisdiction

#### **Can a city enforce its "tree ordinance" in the ETJ pursuant to Sections 212.002 and 212.003 of the Local Government Code?**

*Milestone Potranco Development, Ltd. v. City of San Antonio*, 298 S.W.3d 242 (Tex. App.—San Antonio 2009)

Yes. San Antonio's Tree Preservation Ordinance and Streetscape Tree Planting Standards (the "Tree Ordinance") are enforceable against the defendant's property in the city's ETJ pursuant to Sections 212.002 ("municipality may adopt rules governing plats and subdivisions of land within the municipality's jurisdiction to promote the health, safety, morals, or general welfare of the municipality and the safe, orderly, and healthful development of the municipality") and 212.003 ("municipality by ordinance may extend to the extraterritorial jurisdiction of the municipality the application of municipal ordinances adopted under Section 212.002") of the Local Government Code. The court held that the tree ordinance (1) is more than simply an aesthetic regulation, but one that promotes the health of the municipality and the orderly and healthful development of the community; (2) is not overly

broad; and (3) does not regulate the "use" (i.e., zoning) of property that is prohibited under the statute.

**Commentary:** Milestone Portanco brought this case in district court to enjoin the city from enforcing its tree ordinance in the ETJ under Subchapter A of Chapter 212, which governs the regulation of subdivisions. The same type of tree ordinance could very likely be seen in municipal court as a criminal matter. Subchapter B of Chapter 212 governs the regulation of property development and provides that a "municipality may adopt general plans, rules, or ordinances governing development plats of land within the limits and in the extraterritorial jurisdiction of the municipality to promote the health, safety, morals, or general welfare of the municipality and the safe, orderly, and healthful development of the municipality." Section 212.044. Enforcement of Subchapter B is possible through a suit to enjoin in district court, a suit for injunctive relief in county court, or as a Class C criminal violation in municipal court. See, Section 212.050 for the criminal offense.

#### **Does a Type A General-Law city have the authority to enforce a nonpoint source pollution ordinance in its ETJ pursuant to Section 26.177 of the Water Code?**

Tex. Atty. Gen. Op. GA-0762 (3/15/10)

Yes. Section 26.177 of the Water Code authorizes a municipality (without distinguishing what type of municipality) to regulate in its ETJ water pollution resulting from generalized discharges of waste which are not traceable to a specific source (commonly referred to as nonpoint source pollution) if the city determines that implementing a water pollution control program in the ETJ is necessary to achieve those objectives inside the city limits. See

also, *City of Austin v. Jamail*, 662 S.W.2d 779 (Tex. App.—Austin 1983, writ dismissed). Note that this opinion only addresses the city's authority under Section 26.177 of the Water Code, and does not consider any limitations on this authority that may be found in the Local Government Code.

### VIII. Juvenile Justice

#### **Can a juvenile offender (under age 18) be sentenced to life without parole for a non-homicide crime?**

*Graham v. Florida*, No. 08-7412 (05/17/10)

No. In a 6-3 decision (with 4 members of the Court issuing concurring opinions), the U.S. Supreme Court held that sentencing a juvenile to life in prison without parole for crimes other than murder violates the 8th Amendment's ban on "cruel and unusual" punishment. The Court explained that compared to an adult, a juvenile offender who did not kill or intend to kill has a twice-diminished moral culpability. The age of the offender and the nature of the crime each bear on the analysis. In such instances, states must afford such juveniles some meaningful opportunity to obtain release based on demonstrated maturity and rehabilitation.

Justices Thomas, Scalia, and Alito dissented on the basis that proportionality was not incorporated by the drafters of the 8th Amendment and the majority substitute its own judgment in place of national consensus.

#### **May a child under the age of 14 be charged with prostitution?**

*In re B.W.*, 313 S.W.3d 818 (Tex. 2010)

No. The juvenile, who was 13 years old, pled true to the allegation that

she had knowingly agreed to engage in sexual conduct for a fee. The trial court found that she had engaged in delinquent conduct (prostitution). The juvenile court placed her on probation for 18 months. The court of appeals upheld the judgment. On review, the Supreme Court concluded that transforming a child victim of adult sexual exploitation into a juvenile offender was not the intent of the Texas Legislature because children lack the capacity to consent to sex as a matter of law per Section 22.021 of the Penal Code (Aggravated Sexual Assault). In the absence of a clear indication that the Legislature intended to subject children under 14 to prosecution for prostitution when they lacked the capacity to consent to sex as a matter of law, and are victims, the Court held that a child under the age of 14 could not be charged with that offense. As the 13-year-old juvenile could not consent to sex as a matter of law, she could not be prosecuted as a prostitute under Section 43.02(a)(1) of the Penal Code. The Court reversed the judgment of the court of appeals and remanded the case to the juvenile court for an appropriate disposition.

Justice Wainright, joined by Justice Johnson and Justice Willett, dissented stating that the majority misconstrues the clear legislative intent in its analysis of applicable law.

**Was a juvenile's confession illegally admitted to evidence in light of the admission that the statement was not taken in a juvenile processing office, by an armed police officer, in a locked room?**

*In re D.J.C.*, 312 S.W.3d 704 (Tex. App.—Houston [1st Dist.] 2009)

Yes. Defendant, a juvenile, was adjudicated delinquent for committing aggravated sexual assault. On appeal, the defendant argued that the trial court reversibly erred by admitting his statement to police that

was obtained in violation of Family Code statutes governing juvenile statements. The court of appeals agreed. The only evidence against the defendant, other than his improperly admitted electronically recorded statement, was the complainant's testimony, which was inconsistent and contradictory. The State had no other proof. Therefore, the trial court's error in admitting the defendant's illegally obtained statement was harmful error requiring reversal of his conviction. The judgment was reversed and the case was remanded for a new trial.

**Did the principal and vice-principal violate the student's rights under the IDEA by placing the student in the school district's alternative education program?**

*Hollingsworth v. Hackler*, 303 S.W.3d 884 (Tex. App.—Fort Worth 2009)

No. The student made an obscene gesture at classmates who were making fun of him. An admission, review, and dismissal (ARD) committee meeting was held and the committee found that the student's behavior was not a manifestation of his attention deficit disorder. The student's parents sued. The school employees challenged the denial of their summary judgment motion. There was no evidence that appellants violated the student's rights under the Individuals with Disabilities Education Act (IDEA) by placing him in a disciplinary alternative education program for 45 days without referring the disciplinary decision to the ARD committee. Thus, appellants were immune from individual liability to the parents for civil damages.

The court reversed the denial of appellants' motions for summary judgment and rendered judgment that the parents take nothing on their IDEA claims brought under the Civil Rights Act (42 USC Section 1983).

## REGISTRATION UPDATE

TMCEC now offers optional online registration. Personal login information was mailed to each municipal judge and court support employee. If you did not receive your login information, please contact TMCEC.

In order for TMCEC to allow for representation of all courts in our programs, TMCEC will only be accepting 15 court support personnel (clerks, court administrators, deputy clerks, court managers, etc.) to register for a TMCEC seminar at any one seminar site. This is effective September 1, 2010, per board policy. Additional participants from a city with 15 registered participants will be placed on a wait list and allowed to register after the registration deadline, if room permits.

## Notice:

**The TMCEC office will be closed December 24 – 31st for the holidays. The office will reopen at 8:00 am on January 3, 2011.**

# RESOURCES FOR YOUR COURT

## Texas Courts Now Receiving DPS Traffic Citations Electronically

The Texas Department of Public Safety is now making available all of its traffic citation information to Texas courts and precincts electronically, as well as on paper. In the past, the courts received ticket information from Texas Highway Patrol citations either by mail or they were delivered by the trooper who wrote the tickets, and then they had to manually enter that information into their computer system.

"We are pleased to be able use the capabilities of our in-car computer systems to provide a valuable service to our court partners," said Mark Doggett, DPS Assistant Director for Information Technology. "We know that this will enable the courts and DPS to save money and time, and help us all to be more efficient."

Receiving the citations electronically will allow participating courts to have next-day access to tickets written the day before, and the courts will have access to ticket and vehicle inspection citations for the previous seven days. Courts will be able to search for citations issued in specific counties or precincts and by trooper.

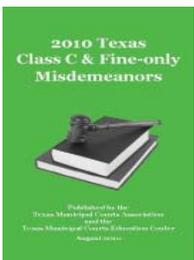
Making the citation information available electronically will eliminate the need for administrative court personnel to manually enter the citation information. Courts also will be able to archive citations for research purposes.

The two Hopkins County Justice of the Peace courts began using the system in mid-July, and the four JP courts in Midland County started using the system in early September 2010.

Charles Hall of the Midland County court system estimates that, by using the new system, each of the courts in his county has saved about 20 hours per week in personnel time. "The upside is that the information is transferred straight from the ticket, cutting down on clerical errors and data entry time," he said.

Texas courts currently using the electronic downloads include justices of the peace in Chambers County, Dickens County and Matagorda County. Orange County and Red River County courts are scheduled to begin installation of the software this week, and Navarro County courts are currently in beta testing for the system and should be operational by the end of the year.

## Texas Class C & Fine-Only Misdemeanors



The *Texas Class C and Fine-only Misdemeanors* handbook (the "Green Book") represents a comprehensive effort to compile all Class C, fine-only criminal offenses under State law. Covering 25 codes and containing roughly 1,400 offenses, it includes statutory cites for both the offense and penalty provision, the fine or fine range for each

offense, DPS reporting codes for those offenses that have assigned codes, and notes those offenses that are enhanceable or for which circumstances would heighten the punishment category. A new appendix contains the list of moving violations promulgated by DPS in the Texas Administrative Code.

Updates were completed in August 2010, and include changes from the 81st Regular Legislature. The 2010 edition contains many new offenses and significant changes from earlier versions. Order copies directly from TMCEC: \$10.00 each.

### TMCEC Shipping Charges

For Orders Totaling:	Please add:
\$0 - \$25	\$3.95
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\$150.01 - \$200	\$14.95
\$200.01 plus	\$16.95

Standard delivery within 4-6 business days for in-stock items.

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\$200 - \$249	\$7.00 fee
\$250 - \$299	\$8.25 fee
\$300 - \$349	\$9.50 fee
\$350 - \$399	\$10.75 fee
\$400 - \$450	\$12.00 fee

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# 2011 Great Texas Warrant Round Up

## – Participation Form –

- Yes we wish to participate in the 2011 statewide warrant round up
- Please put us on the list to be contacted for the 2012 round up
- Please provide additional information

Name of Court/Agency \_\_\_\_\_ County \_\_\_\_\_

Contact Person/Title \_\_\_\_\_

Email Address \_\_\_\_\_

Phone Number \_\_\_\_\_

Address \_\_\_\_\_ City \_\_\_\_\_ Zip \_\_\_\_\_

I agree to participate in the round up by actually making arrests and by sending out notices about two weeks before the round up date. We will participate to the fullest extent possible.

About how many warrants do you have? \_\_\_\_\_

Signature \_\_\_\_\_

Note: If the contact person listed above is not also the person the media should contact about your entity's round up, please list the media contact below: Thanks.

Name \_\_\_\_\_ Title \_\_\_\_\_ Department \_\_\_\_\_ Phone # \_\_\_\_\_

**FAX AGREEMENT TO: Rebecca Stark or Don McKinley at 512.974.4682**

**EMAIL AGREEMENT TO: [roundup@ci.austin.tx.us](mailto:roundup@ci.austin.tx.us)**

Note: The special roundup email address will be monitored regularly to keep current. The master participant list will be placed on the Austin Municipal Court's WEB site at [www.ci.austin.tx.us/court](http://www.ci.austin.tx.us/court). It should be updated at least weekly.

If you have any questions, please feel free to call or email:

Rebecca Stark 512.974.4692 [rebecca.stark@ci.austin.tx.us](mailto:rebecca.stark@ci.austin.tx.us)

Don McKinley 512.974.4820 [don.mckinley@ci.austin.tx.us](mailto:don.mckinley@ci.austin.tx.us)

Or anyone else who has done this before – all great sources of info!



# FROM THE CENTER

## I'm a Safe Kid Poster

With funding from TxDOT, a colorful poster in both English and Spanish is available for courts to place in their lobbies or to give to city officials for city hall or local departments. The English version is on one side with Spanish on the back. The length of the poster is approximately 60 inches high, so that kids can stand next to it to determine what safety seat is required. It is recommended that the posters be laminated so that they last longer. Courts may order up to five posters at no charge for use in court and city offices. Additional copies may be ordered for use in schools and civic groups. Email or call Crystal Peiser at TMCEC. (peiser@tmcec.com)

## A Day in Municipal Court

This new coloring/activity book, developed by TMCEC, is designed for ages 6-12 about municipal court. A version is available in English, as well as a version in Spanish. It is an excellent resource for school groups visiting municipal courts, as well children in court with their families. This 22-page booklet (18 pages in Spanish) can also be used in making classroom presentations in conjunction with the Driving on the Right Side of the Road (DRSR) program in Texas elementary schools. (www.drsr.info) The materials can be reproduced at local expense, or up to 30 copies can be ordered from TMCEC at no charge while supplies last. Email or call Crystal Peiser at TMCEC. (peiser@tmcec.com)

## TMCEC Legislative Update August 2011

The registration fee is \$100 (plus \$50 for CLE credit). The fee covers the course materials, a continental breakfast, and lunch on the day of the program. Participants are responsible for making and paying for their own hotel reservations.

August 10, 2011: Lubbock, Overton Hotel - 806.776.7000

August 16, 2011: Houston, Omni Hotel Houston (off Riverway) - 713.871.8181

August 19, 2011: Austin, Omni Southpark - 512.448.2222

A registration brochure will be mailed in the Spring.

**Notice:**  
**The TMCEC office will be closed December 24 – 31st for the holidays. The office will reopen at 8:00 am on January 3, 2011.**

Are you more than 40 pounds and under 4'9" tall? You need a booster!

Save a Life. SalveunaVida.

### I'M A SAFE KID!

Are you ready to ride on the seat?

Seat belts do not usually fit until kids are 4'9" tall, weigh about 80 pounds and are 8-12 years old.

**Test yourself . . .**

- ✓ Can you sit with your hips against the back of the seat?
- ✓ Do your knees bend comfortably at the edge of the seat?
- ✓ Does the belt cross the center of your shoulder and is the lap belt low, touching the tops of your legs?
- ✓ Can you sit like this the entire trip?

If you answered "no" to any of these questions, you need to keep using your booster.

You are ready for a booster when . . .

- You weigh at least 40 pounds, or
- Your shoulders grow above the car seat top harness slot, or
- Your ears are at the top of your car seat.

Boosters help protect kids by keeping the seat belts in the safest position. The lap belt stays low, touching the tops of the legs. The shoulder belt is centered on your shoulder and chest, so you won't put it behind your back or under your arm.

The back seat is the safest place. Ride in the back seat until you are at least 13 years old.

Toddlers and preschoolers ride in forward-facing car seats with a harness until they weigh at least 40 pounds.

Babies ride rear-facing until they are at least 1 year AND 20 pounds. Keep children rear-facing to 30-35 pounds if your car seat allows it.

Height listed are approximate. Always check your car seat manufacturer's instructions to be sure your child meets the weight and height requirements for the car seat.

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# MUNICIPAL COURT CLERK CERTIFICATION PROGRAM

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## What is It?

The Municipal Court Clerk Certification Program was established to encourage professional development and educational growth. It is sponsored by the Texas Court Clerks Association (TCCA) in cooperation with the Texas Municipal Courts Association (TMCA), the Texas Municipal Courts Education Center (TMCEC), and Texas State University-San Marcos.

The program is comprised of three levels. Participants will achieve certification upon successful completion of each of the three levels, earning the titles of Certified Court Clerk Level I, Certified Court Clerk Level II, and Certified Municipal Court Clerk.

## Education

The applicant must provide proof that within three years preceding application, the applicant has successfully completed 40 hours of training sponsored by TCCA, TMCA, TMCEC, an alternate approved provider, or a combination thereof.

## Certification Exams

Participants in the program must pass a certification test to advance at each of the three levels. The tests are offered throughout the year. The 2010-2011 test schedule and test application can be found on the TMCEC website: [www.tmcec.com](http://www.tmcec.com). An individual may retake an exam until a passing grade is obtained. Level I and Level II exams have study guides which can be purchased from TMCEC or printed from the TMCEC website. The Level III exam is taken from 15 management books. Level III study questions are available online at [www.tmcec.com](http://www.tmcec.com).

## Continuing Education Requirement

Don't forget to submit your 2010-2011 Renewal Application to TMCEC before September 1, 2011. A Renewal Application can be found on the TMCEC website: [www.tmcec.com](http://www.tmcec.com).

## What's New?

**Renewals:** Starting in FY 2011 participants who have completed their continuing education requirements for the previous year, but fail to timely file their renewal application by the August 31st deadline, will be given two options to become compliant. The first option is to pay a \$50 late filing fee and then complete the standard 12 hours of continuing education in the following year. The second option is to complete 24 hours (for Level I and II) or 40 hours (for Level III) of education in the following year. Both options will satisfy the requirements. Note: This policy only applies to participants who completed their education hours, but did not timely file their renewal application.

## Approved Certification Courses

Two new courses have been approved for Certification Hours: Texas Department of Licensing and Regulation (TDLR) Approved Courses for Court Interpreters and Teen Court Conference (up to 12 hours).

**CALI:** The number of CALI hours (or other approved online courses) that can be used for continuing education hours has been increased from four to **seven**.

**Inactive CMCC:** Beginning in FY 2011 any clerk who has achieved Level III, CMCC status, but has become inactive, will be allowed to reinstate their certification by completing 40 hours of education. Six of those hours must come from TMCEC's Legislative Update and all 40 hours of education must be from within the following three years. Certificates of attendance, along with a renewal application, must be submitted to TMCEC. Note: The rule only applies to Level III.

**Participants no longer employed by a municipal court:** If you are no longer employed by a municipal court, you will no longer be contacted with reminders for certification renewal purposes. Sole responsibility for verifying and maintaining standing lies with the participant.

## TMCEC Pre-Conference Preparation Courses

Beginning September 1, 2009 the cost of TMCEC's four hour study sessions increased from \$15 to \$25.

**Questions? Contact Tessa Madison at 800.252.3718 or [madison@tmcec.com](mailto:madison@tmcec.com)**

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# TMCEC & ABA TRAFFIC COURT SEMINAR: FEBRUARY 16-18, 2011 ADDISON



TMCEC is again partnering with the National Conference of Specialized Court Judges of the American Bar Association to offer a three-day program on traffic court. This seminar is approved to meet the mandatory judicial education requirement for municipal judges.

Outstanding speakers will present information on the following issues related to municipal courts in Texas: *You Be the Judge – Defenses in Traffic Cases, Evidentiary Objections & Scientific Evidence, Hot Topics/Emerging Issues and Traffic Technologies, Collateral Consequences of Criminal Convictions, Non Citizen Issues in Traffic Court, When Judges Speak, and Public Outreach.* A mock trial will be presented.

This is the third time that TMCEC has offered this special program. Below are comments from past participants:

- *This is one of the best training seminars I have attended in which the faculty and presentations kept me interested 100%!! Keep up the great work.*
- *One-topic conferences are fantastic! This was a great conference!*
- *One of the best.*
- *One of the best courses that I've attended in 18 years.*

On a 5.0 scale with 5 being outstanding, the program had an average rating of 4.73! This is one of the highest ratings for a TMCEC program for experienced judges. Those in attendance commented that they enjoyed focusing on one topic and the collegiality of the smaller group. The program is offered with funding from TxDOT, as well as the Texas Court of Criminal Appeals.

The Traffic Court Seminar will be conducted at the Crowne Plaza, 14315 Midway Road, Addison, TX 75001, 972.980.8877. Housing is provided the nights of Wednesday, February 16 and Thursday, February 17. On-site registration begins Wednesday at 11:00 a.m. Class begins at 1:00 p.m. on Wednesday and concludes Friday at 12:00 noon. The registration fee is \$50. The voluntary CLE fee is \$100.

**Hotel Registration and Meals:** TMCEC makes all hotel reservations from the information provided on your registration form. The Center pays the cost of the sleeping room for municipal judges. You are responsible for your incidentals. While you are attending the seminar, the Center provides some of your meals. No meals are provided on Wednesday. On Thursday, the Center provides breakfast and lunch. On Friday, the Center provides breakfast only. Guests are NOT allowed to join seminar participants at TMCEC-sponsored meals or sessions.

**Cancellation Policy:** You must cancel at least ten (10) working days before the seminar starts. If you don't, you will be billed for the first night's lodging costs, meal expenses, and course materials (\$160). Cancel by calling the Center (800.252.3718).

**Double-Up on Judicial Education:** Judges interested in attending more than one TMCEC judicial education program may do so at their own expense. If a judge plans to attend one TMCEC regional judges program in this fiscal year (September 1, 2010 - August 31, 2011) and wants to also attend a special topic program, typically the charge will be \$89 for each night in the hotel, \$74 for food, and \$25 for course materials (total of \$277). Judges will be billed after the completion of the second seminar, as prices vary at different hotels.

**To Register:** Mail registration form to TMCEC before January 14, 2011: 1609 Shoal Creek Blvd., Suite 302, Austin, TX 78701.

**Crowne Plaza  
14315 Midway Road  
Addison, Texas 75001  
972.980.8877**

**Register by January 14, 2011**

**QUESTIONS? Call TMCEC at 800.252.3718 or, in Austin at 512.320.8274.**

**Sponsored by:**

Texas Department of Transportation (TxDOT) • Texas Municipal Courts Education Center (TMCEC) • Texas Municipal Courts Association (TMCA) • National Conference of Specialized Court Judges (NCSCJ), American Bar Association (ABA)

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## Integrating Technologies:

# THE FUTURE IS NOW

### 9th Annual Courts and Local Government Technology Conference

January 25-27, 2011 • Embassy Suites Hotel and Conference Center • San Marcos, Texas

The 9th Annual Courts and Local Government Technology Conference (CoLoGo) provides technology education specific to Texas courts and city governments. If you are in charge of the technical strategic direction for your court or are involved in making technologies processes work, this is the one conference you can't afford to miss. Join us for sessions on the ethics behind social media, options in cloud computing, following data trails, legislative bills affecting technology, video magistration, and more. Choose from four break-out education tracks on day one and targeted sessions for the remainder of the conference. We discuss new technologies that work, don't work, or are in the works for courts and local government.

Stop by the vendor area to see exhibitors showcasing their latest technology products and services specific to local governments and courts.

#### REGISTRATION

Registration for the entire conference is \$150 before January 3 and \$175 after January 3. Registration is transferable. Requests for refunds (minus a \$10 administrative fee) should be submitted in writing by January 3. After January 3, refunds will be subject to an administrative fee equal to half the registration fee. Online registration is available at [www.tmcec.com](http://www.tmcec.com) or by using the registration form on Page 36 of this *Recorder*.

#### HOTEL INFORMATION

The conference site is the Embassy Suites Hotel and Conference Center (512.392.6450) in San Marcos,

1001 E. McCarty Lane, just off IH 35 at the Outlet Mall exit. To receive the conference room rate of \$109 when reserving your hotel room, please request the Texas Association of Counties room block. The hotel block reservation deadline is January 7, 2011. Participants pay their own hotel expense.

#### CO-SPONSORS

The 2011 conference is co-sponsored by the Texas Municipal Courts Education Center, the Texas Justice Court Training Center, the Judicial Committee on Information Technology, the County Information Resources Agency, and the Texas Association of Counties.



**Approved to meet mandatory judicial education requirements for municipal judges.**

Special appreciation is expressed to the Texas Association of Counties for their leadership in sponsoring this program.

# 2011 WEBINAR SERIES

TMCEC is changing the way we do webinars. This change will make it easier on you (the participants) to watch and allow for more creativity in the methods of presentation. Gone are the days of viewing on your computer and tying up a telephone line – with the new Adobe Connect program, you can watch and listen through your computer (provided you have speakers and the sound turned up). The biggest change with this move – there will be no registration for webinars. Simply log in and watch on that day.

Webinars will now be hosted on TMCEC's Online Learning Center (OLC). See the bottom of this page for more on the OLC. TMCEC will soon be sending out, via separate mailing, further instructions on how to access the OLC. A brochure with more information about the scheduled webinars, and more detailed instructions on how to log on, will be sent out later this month.

## • SCHEDULE •

**Bicycle Laws • January 5 @ 10:00** • Presented by Mark Goodner, Program Attorney and Deputy Counsel, TMCEC

**Cruelly-Treated Animal Hearings • January 12 @ 11:00** • Presented by David Johnson, Assistant City Attorney, City of Arlington

**Upcoming Revisions to the OCA Monthly Report • January 20 @ 10:00** • Presenter TBD, Office of Court Administration

**A Closer Look at Recent U.S. Supreme Court Decisions • January 26 @ 10:00** • Presented by Ryan Kellus Turner, General Counsel and Director of Education, TMCEC

**A Closer Look at Recent Texas Court of Criminal Appeals Decisions • February 2 @ 10:00** • Presented by Ryan Kellus Turner, General Counsel and Director of Education, TMCEC

**Racial Profiling: What is it? And Why Should Courts Care • February 15 @ 10:00** • Presented by Katie Tefft, Program Attorney, TMCEC

**A Closer Look at Recent Case Law: Trial, Court Administration, and Prosecution • February 24 @ 10:00** • Presented by Ryan Kellus Turner, General Counsel and Director of Education, TMCEC

**Immigration Regulation at the Local Level: Preemption in Three Different Flavors • March 3 @ 10:00** • Presented by Ryan Kellus Turner, General Counsel and Director of Education, TMCEC

**Dangerous Dog Hearings • March 16 @ 10:00** • Presented by Marian Moseley, Presiding Judge, City of Coppell

**Contempt • April 7 @ 10:00** • Presented by Peter Graham, Judge, City of Irving

**Warrants: Back to Basics • April 28 @ 10:00** • Presented by Katie Tefft, Program Attorney, TMCEC

**Juvenile Law Update • June 2 @ 10:00** • Presented by Mark Goodner, Program Attorney and Deputy Counsel, TMCEC

**Recent Changes to the Driver Responsibility Program • July 6 @ 10:00** • Presenter TBD, Department of Public Safety

**Upcoming Revisions to the OCA Monthly Report • July 26 @ 10:00** • Presenter TBD, Office of Court Administration

**Implementing the Changes to the OCA Monthly Report • August 24 @ 10:00** • Presenter TBD, Office of Court Administration

Note: this webinar schedule is subject to change and will be finalized in the brochure to be mailed out later this month.

TMCEC's Online Learning Center (OLC) is open to municipal judges and court support personnel. In the early stages of development, the OLC hopes to offer a variety of professional development courses related to municipal courts. Although only webinars are available at this time, TMCEC is planning short courses for judges, clerks, bailiffs/warrant officers/marshals, and prosecutors. A logon and password is required; an email will be sent out soon with instructions on how to access and logon to the OLC.



TMCEC's OLC: <http://online.tmcec.com>

Once logged into the TMCEC OLC, click on Webinars under the list of Available Courses in the middle of the page. Click Upcoming Webinar Schedule to view all of TMCEC's scheduled webinars. To participate in a webinar, you must first enroll in the "course." The webinar link to view the webinar will become active 30 minutes before the scheduled start time on the scheduled day. If the webinar you would like to attend is beginning within the next 30 minutes, you may click on the title of the webinar to join. The link will open a new window in your web browser; you should see the title of the webinar and directly below will be two options. Choose Enter as a Guest and type your name into the space provided. Finally, click Enter Room. Note: you will experience a short delay as the software to display the webinar is automatically installed and configured on your system. You should not be asked to download or confirm anything. When the software is configured, you should be able to view the conference.

## 2010 - 2011 TMCEC Academic Schedule At-A-Glance

Seminar	Date(s)	City	Hotel Information
Regional Judges and Clerks Seminar	January 10-12, 2011	San Antonio	Omni San Antonio at the Colonnade 9821 Colonnade Blvd., San Antonio, TX
Level III Assessment Clinic	January 24-27, 2011	Austin	Doubletree Hotel 6505 North IH-35, Austin, TX
Texas Association of Counties: Courts & Local Government Technology Conference	January 25-27, 2011	San Marcos	Embassy Suites 1001 McCarty Lane, San Marcos, TX
Regional Judges and Clerks Seminar	February 7-9, 2011	Addison	Crowne Plaza Addison 14315 Midway Road, Addison, TX
8-hr Local Clerks Program	February 16, 2011	Addison	Crowne Plaza Addison 14315 Midway Road, Addison, TX
ABA Judges Traffic Court Technology Conference	February 16-18, 2011	Addison	Crowne Plaza Addison 14315 Midway Road, Addison, TX
Prosecutors Seminar	February 16-18, 2011	Addison	Crowne Plaza Addison 14315 Midway Road, Addison, TX
New Judges and Clerks Orientation	February 23, 2011	Austin	TMCEC 1609 Shoal Creek Blvd. Ste. 302, Austin, TX
Regional Judges Seminar	February 27-March 1, 2011	Galveston	San Luis Resort and Spa 5222 Seawall Blvd., Galveston, TX
8-hr Local Clerks Program	March 1, 2011	Houston	Hilton Houston Hobby Airport 8181 Airport Boulevard, Houston, TX
Regional Judges and Clerks Seminar	March 6-8, 2011	Houston	Omni Westside Hotel 13210 Katy Freeway, Houston, TX
One Day Clinic: Warrants	March 23, 2011	Austin	TMCEC 1609 Shoal Creek Blvd. Ste. 302, Austin, TX
8-hr Local Clerks Program	March 29, 2011	Austin	Hilton Austin - Airport 9515 Airport Dr. Austin, TX
One Day Clinic: Code Enforcement	April 6, 2011	Austin	TMCEC 1609 Shoal Creek Blvd. Ste. 302, Austin, TX
Regional Judges and Clerks Seminar	April 11-13, 2011	Amarillo	Ambassador Hotel 3100 W IH-40, Amarillo, TX
Regional Clerks & Bailiffs/Warrant Officers Seminar	April 18-20, 2011	Corpus Christi	Omni Corpus Christi Hotel Bayfront Tower 900 North Shoreline Blvd., Corpus Christi, TX
Regional Clerks Seminar	May 1-3, 2011	S. Padre Island	Isla Grand Beach Resort 500 Padre Blvd., South Padre Island, TX
Regional Attorney Judges Seminar	May 8-10, 2011	S. Padre Island	Isla Grand Beach Resort 500 Padre Blvd., South Padre Island, TX
Regional Non-Attorney Judges Seminar	May 10-12, 2011	S. Padre Island	Isla Grand Beach Resort 500 Padre Blvd., South Padre Island, TX
New Judges and Clerks Orientation	May 18, 2011	Austin	TMCEC 1609 Shoal Creek Blvd. Ste. 302, Austin, TX
Traffic Safety Conference	May 22-24, 2011	San Antonio	Omni San Antonio at the Colonnade 9821 Colonnade Blvd., San Antonio, TX
Prosecutors & Court Administrators Seminar	June 6-8, 2011	San Antonio	St. Anthony Hotel 300 E. Travis, San Antonio, TX
Regional Judges and Clerks Seminar	June 13-15, 2011	Odessa	MCM Elegante 5200 East University, Odessa, TX
8-hr Local Clerks Program	June 27, 2011	Fort Worth / Arlington	Radisson Fort Worth Fossil Creek 2540 Meacham Boulevard, Fort Worth, TX
One Day Clinic: Juveniles	June 29, 2011	Austin	TMCEC 1609 Shoal Creek Blvd. Ste. 302, Austin, TX
New Judges Seminar	July 18-22, 2011	Austin	Omni Southpark 4140 Governor's Row, Austin, TX
New Clerks Seminar	July 18-21, 2011	Austin	Omni Southpark 4140 Governor's Row, Austin, TX
Legislative Update - Lubbock	August 10, 2011	Lubbock	Overton Hotel 2322 Mac Davis Ln, Lubbock, TX
Legislative Update - Houston	August 16, 2011	Houston	Omni Hotel Houston 4 Riverway, Houston, TX
Legislative Update - Austin	August 19, 2011	Austin	Omni Southpark 4140 Governor's Row, Austin, TX

[www.tmcec.com](http://www.tmcec.com)

**TEXAS MUNICIPAL COURTS EDUCATION CENTER  
FY11 REGISTRATION FORM**

Conference Date: \_\_\_\_\_  
Conference Site: \_\_\_\_\_

*Check one:*

- |  |   |  |
|--|---|--|
| <input type="checkbox"/> New, Non-Attorney Judge (\$200)                     | <input type="checkbox"/> Traffic Safety Conference - Judges & Clerks (\$50) | <input type="checkbox"/> Prosecutor <b>not seeking CLE/no room</b> (\$200) |
| <input type="checkbox"/> New Clerk program (\$200)                           | <input type="checkbox"/> Clerk/Court Administrator (\$50)                   | <input type="checkbox"/> Prosecutor <b>seeking CLE/no room</b> (\$300)     |
| <input type="checkbox"/> Non-Attorney Judge (\$50)                           | <input type="checkbox"/> Bailiff/Warrant Officer* (\$150)                   | <input type="checkbox"/> Prosecutor <b>not seeking CLE credit</b> (\$350)  |
| <input type="checkbox"/> Attorney Judge <b>not seeking CLE credit</b> (\$50) | <input type="checkbox"/> Court Administrator Seminar - June (\$100)         | <input type="checkbox"/> Prosecutor <b>seeking CLE credit</b> (\$450)      |
| <input type="checkbox"/> Attorney Judge <b>seeking CLE credit</b> (\$150)    | <input type="checkbox"/> Legislative Update (\$100)                         | <input type="checkbox"/> CoLoGo (\$150/\$175)                              |

By choosing TMCEC as your MCLE provider, attorney-judges and prosecutors help TMCA pay for expenses not covered by the Court of Criminal Appeals grant. Your voluntary support is appreciated. (For more information, see the TMCEC Academic Schedule)

Name (please print legibly): Last Name: \_\_\_\_\_ First Name: \_\_\_\_\_ MI: \_\_\_\_\_  
Names you prefer to be called (if different): \_\_\_\_\_ Female/Male: \_\_\_\_\_  
Position held: \_\_\_\_\_  
Date appointed/Hired/Elected: \_\_\_\_\_ Years experience: \_\_\_\_\_  
Emergency contact: \_\_\_\_\_

**HOUSING INFORMATION**

TMCEC will make all hotel reservations from the information you provide on this form. TMCEC will pay for a single occupancy room at all seminars: four nights at the new judges/clerks seminars, three nights at the assessment clinics, and two nights at the regional seminars. To share with another participant, you must indicate that person's name on this form.

- I need a private, single-occupancy room.  
 I need a room shared with a seminar participant. Please indicate roommate by entering seminar participant's name: \_\_\_\_\_ (Room will have 2 double beds)  
 I need a private double-occupancy room, but I'll be sharing with a guest. [I will pay additional cost, if any, per night]  
I will require:  1 king bed  2 double beds  
Arrival date: \_\_\_\_\_  Smoker  Non-Smoker  
 I do not need a room at the seminar.

Municipal Court of: \_\_\_\_\_ Email Address: \_\_\_\_\_  
Court Mailing Address: \_\_\_\_\_ City: \_\_\_\_\_ Zip: \_\_\_\_\_  
Office Telephone #: \_\_\_\_\_ Court #: \_\_\_\_\_ Fax: \_\_\_\_\_  
Primary City Served: \_\_\_\_\_ Other Cities Served: \_\_\_\_\_

**STATUS** (Check all that apply):

- |  |  |   |                                       |   |
|--|--|---|---------------------------------------|---|
| <input type="checkbox"/> Full Time           | <input type="checkbox"/> Part Time                 | <input type="checkbox"/> Bailiff/Warrant Officer/Marshal* | <input type="checkbox"/> Court Clerk  | <input type="checkbox"/> Deputy Court Clerk       |
| <input type="checkbox"/> Presiding Judge     | <input type="checkbox"/> Attorney                  | <input type="checkbox"/> Non-Attorney                     | <input type="checkbox"/> Prosecutor   | <input type="checkbox"/> Mayor (ex officio Judge) |
| <input type="checkbox"/> Court Administrator | <input type="checkbox"/> Associate/Alternate Judge | <input type="checkbox"/> Justice of the Peace             | <input type="checkbox"/> Other: _____ |   |

**\*Bailiffs/Warrant Officers/Marshals:** Municipal judge's signature required to attend Bailiffs/Warrant Officers programs.

Judge's Signature: \_\_\_\_\_ Date: \_\_\_\_\_  
Municipal Court of: \_\_\_\_\_ TCLEOSE PID #: \_\_\_\_\_

I certify that I am currently serving as a municipal judge, prosecutor, or court support personnel in the State of Texas. I agree that I will be responsible for any costs incurred if I do not cancel 10 business days prior to the conference. I agree that if I do not cancel 10 business days prior to the event that I am not eligible for a refund of the registration fee. I will first try to cancel by calling the TMCEC office in Austin. If I must cancel on the day before or day of the seminar due to an emergency, I will call the TMCEC registration desk at the conference site. If I have been unable to reach a staff member at the TMCEC office in Austin. If I do not attend the program, TMCEC reserves the right to invoice me or my city for meal expenses, course materials, and, if applicable, housing (\$85 or more plus tax per night). I understand that I will be responsible for the housing expense if I do not cancel or use my room. If I have requested a room, I certify that I work at least 30 miles from the conference site. **Payment is due with the registration form. Registration shall be confirmed only upon receipt of registration form and payment.**

\_\_\_\_\_  
*Participant Signature (May only be signed by participant)*

\_\_\_\_\_  
*Date*

**PAYMENT INFORMATION**

- Check Enclosed (Make checks payable to TMCEC.)  
 Credit Card (Complete the following; \$5.00 will be added for each registration made with credit card payment.)

Credit Card Payment: Amount to Charge: \_\_\_\_\_ Credit Card Number \_\_\_\_\_ Expiration Date \_\_\_\_\_

Credit card type: \$ \_\_\_\_\_ Name as it appears on card (print clearly): \_\_\_\_\_

MasterCard

Visa

Authorized Signature: \_\_\_\_\_

Please return completed form with payment to TMCEC at 1609 Shoal Creek Boulevard #302, Austin, TX 78701, or fax to 512.435.6118.

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# 2011 Municipal Traffic Safety Initiatives Awards



**Purpose:** To recognize those who work in local municipalities that have made outstanding contributions to their community in an effort to increase traffic safety. This competition is a friendly way for municipalities to increase their attention to quality of life issues through traffic safety activities. Best practices will be shared across the state. Each submission will be recognized.

**Eligibility:** Any municipal court in the State of Texas. Entries may be submitted on behalf of the court by the following: Judge, Court Clerk, Deputy Court Clerk, Court Manager, Court Administrator, Bailiff, Marshal, Warrant Officer, City Manager, City Councilperson, Law Enforcement Representative, or a Community Member.

**Categories:** There are three categories this year and nine prizes will be awarded.

- Two in the large volume courts, *servicing populations of 150,000 or more*;
- Three in the medium volume courts, *servicing populations between 30,000 and 149,999*; and
- Four in the small volume courts, *servicing populations below 30,000*.

**Awards:** Award recipients will be honored at the Texas Municipal Courts Education Center (TMCEC) Traffic Safety Conference that will be held May 22 - 24, 2011, in San Antonio. Award recipients will receive (for two municipal court representatives) complimentary conference registration, travel to and from the Traffic Safety Conference to include airfare or mileage (within state guidelines), two night's accommodations at the conference hotel, and most meals and refreshments. There may be categories where no awards will be presented due to a lack of entries.

**Honorable Mentions:** If there are a number of applications that are reviewed and deemed outstanding and innovative, at the discretion of TMCEC, honorable mentions may be selected. Honorable mentions will be provided airfare or mileage that is within state fiscal guidelines to attend the Traffic Safety Conference and will be recognized at the Traffic Safety Conference.

**Judging Committee and How Entries are Judged:** A panel of judges will review each application and assign points based on the materials submitted. After judging, the scores will be averaged and a final score assigned. Applicants will be judged on the basis of what their court has done from January 1, 2010 through December 31, 2010 in terms of public outreach in their community to increase traffic safety while decreasing traffic crashes, traffic fatalities, juvenile DUI, child safety seat offenses, red light running, and other traffic related offenses. It may be helpful to review "What Can You Do?" on page 38.

**Section I:** *A maximum of 50 points can be awarded.*

**What did you do from January 1, 2010 through December 31, 2010?** Please provide a written report that is no longer than five pages in length. This may include details regarding, but not limited to: monthly or regular articles in local publications; sponsorship of mock trials; community outreach; distribution of written materials and pamphlets; creative sentencing; bilingual programs and initiatives on traffic safety; endorsements of national programs, such as Click It or Ticket; webpages addressing traffic safety; presentations to local civic groups and organizations; interaction with youth; outreach with repeat offenders; and community partnerships. Court programs may be represented in conjunction with city departments, local schools, civic groups, and other community programs.

[www.tmcec.com/mtsi](http://www.tmcec.com/mtsi)

**Section II:** A maximum of 30 points can be awarded.

**Attachments/Samples:**

Seeing is believing. Show us samples or digital photos of your materials. This may include, but is not limited to: copies (*these will not be returned*) of photos, news articles, press releases, materials you distribute, copies of your web-pages, flyers, and letters of support.

**Section III:** A maximum of 20 points can be awarded.

Neatness, organization of materials, and following submission guidelines.

**General Tips on a Winning Submission:**

- First impressions count. A neat, well-organized submission that is easy to understand during the judging makes big difference.
- Make sure that all of the information you want the judges to see is securely attached.

**Entry Rules:**

- Three copies of the application packet must be submitted.
- Provide a completed application form/packet that includes the application form.
- All typed pages should be 1.5 or double-spaced, printed single-sided in at least a font size of 12, *excluded: attachments and samples do not have to follow these guidelines.*
- Each application packet cannot contain more than 30 pages or documents, including attachments, pictures, and supporting documentation. You may include letters of support as long as you do not exceed page limitations. If, for example, you create a four-page handout on Juvenile DUI to distribute to your local schools, this will count as one document.
- Please provide copies only, **no originals**, as your submission will not be returned.
- No late submissions will be considered.

**Deadline:** Entries must be postmarked no later than **Friday, January 16, 2011.**

**Send applications to:**

TMCEC – Traffic Safety Awards  
TxDOT Traffic Safety Grant Administrator  
1609 Shoal Creek Boulevard, Suite 302  
Austin, TX 78701

**Presentation:** Award recipients and Honorable Mention winners will be notified by Monday, March 7, 2011 and will be honored during the Traffic Safety Conference on May 23, 2011.

**Best Practices:** Information submitted will be compiled and shared statewide for community networking, collaboration, and examples of best practices.

For more information, please contact: [tmcec@tmcec.com](mailto:tmcec@tmcec.com)

*Traffic Safety benefits can go far beyond the traffic stop!*

**What Can You Do?**

- Get involved!
- Add traffic safety materials to your city's and court's websites
- Host a warrant round-up with nearby cities
- Invite school groups into your court
- Start a proactive fine collection program
- Recognize situations where a "fine is not fine"
- Join the TMCEC listserv on traffic safety
- Approve adequate funding, staff, and support for your municipal court
- Speak to local civic groups on the importance of traffic safety
- Build community partnerships
- Ask law enforcement officers and prosecutors to work together to identify at-risk drivers in your community
- Create meaningful sentencing alternatives for repeat offenders, especially juveniles and minors using deferred disposition
- At the close of a trial after sentencing, remind jurors and court observers of the importance of compliance with traffic laws
- Adopt a seat belt policy for all city employees
- Participate annually in Municipal Courts Week

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# 2011 Municipal Traffic Safety Initiatives Award Application



**Deadline: January 16, 2011**

*Please print all information as you would like it to appear on the award*

Name of Person Submitting: \_\_\_\_\_

Position: \_\_\_\_\_

Court Nominated: \_\_\_\_\_

Mailing Address: \_\_\_\_\_

City: \_\_\_\_\_ Zip Code: \_\_\_\_\_

Telephone number: (\_\_\_\_) \_\_\_\_\_ - \_\_\_\_\_ Email address: \_\_\_\_\_

Category (please check one):

\_\_\_\_\_ Large Volume Court: serving a population of 150,000 or more

\_\_\_\_\_ Medium Volume Court: serving a population between 30,000 and 149,999

\_\_\_\_\_ Low Volume Court: serving a population below 30,000

Judge's Signature: \_\_\_\_\_

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## DO NOT WRITE IN THIS AREA:

Section I: Written Report: Maximum of 50 points: \_\_\_\_\_

Section II: Attachments/Samples: Maximum of 30 points: \_\_\_\_\_

Section III: Neatness, Organization of Materials  
& Following Submission Guidelines: Maximum of 20 points: \_\_\_\_\_

Total Points Awarded: \_\_\_\_\_

Notes: \_\_\_\_\_

\_\_\_\_\_

## **Change Service Requested**

### **TMCEC MISSION STATEMENT**

To provide high quality judicial education, technical assistance, and the necessary resource material to assist municipal court judges, court support personnel, and prosecutors in obtaining and maintaining professional competence.

## **INCREASE IN LIABILITY INSURANCE COVERAGE AMOUNTS**

The minimum amounts of motor vehicle liability insurance coverage required to meet financial responsibility under Chapter 601 of the Transportation Code will change effective January 1, 2011.

Beginning January 1, 2011, Section 601.072(a-1) will require that a motorist maintain the following minimum amounts of liability coverage to be compliant with the requirement to maintain financial responsibility:

- \$30,000 for bodily injury to or death of one person in one accident (increased from \$25,000);
- \$60,000 for bodily injury to or death of two or more persons in one accident, subject to the requirements above (increased from \$50,000); and
- \$25,000 for damage to or destruction of property of others in one accident (remained the same).

### **DRIVER RECORDS NOW AVAILABLE ONLINE**

Driver Records from DPS can now be ordered, delivered, and printed online. To complete an Online Driver Record request, the requestor must have a current DL/ID card, a valid credit card, the last four digits their Social Security Number, Adobe Reader, and a working printer. The Driver Record must be printed at the end of the transaction. Records ordered online will no longer be mailed.

Go to the DPS website at [www.txdps.state.tx.us](http://www.txdps.state.tx.us), choose the Tx Driver License page, and click on "Request Driver Record."